

# Kissinger, Busy, Cancels State of World Message

By BERNARD GWERTZMAN AUG 8 1974

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WASHINGTON, Aug. 7—The Nixon Administration has decided not to issue a State of the World message this year because of long delays in finishing a draft, State Department officials said today.

The officials discouraged speculation that the cancellation was caused by the impeachment process, which has preoccupied President Nixon. Rather, they said, the annual report was dropped when Secretary of State Kissinger told aides that he did not have time to work on it and that since the year was more than

half over, it would be better to issue one early next year.

In another development, Mr. Kissinger postponed his scheduled appearance tomorrow before the Senate Foreign Relations Committee, before which he was to testify on the value and risks of détente with the Soviet Union.

The Secretary, who was to have opened a major debate on the issue, told the committee late this afternoon that he had not been able to complete his testimony.

A committee spokesman said a new date had not been set, but it would probably not be until the week of Aug. 19.

Senator Henry M. Jackson, Democrat of Washington and a critic of the Administration's détente policies, is to appear Tuesday.

The reports, issued every year since 1970, have been key documents of the administration, outlining its views of the main trends of foreign policy. They have been important references for diplomats and officials.

## Written by Kissinger

Although they were issued as reports to Congress by Mr. Nixon, the surveys were written by Mr. Kissinger and his National Security Council staff, based in part on materials supplied by the State Department. Until this year, the department also issued its own report.

After Mr. Kissinger became Secretary last fall, it was decided to issue one report by the White House, and drafts were prepared by lower-level officials early this year. At one point a target date of March or April was set.

But Mr. Kissinger's hectic travels, which have taken him away from the country about half the time since November, have prevented him from working on the drafts, aides said, and he did not want to entrust the project to others for final approval.

The decision to cancel the State of the World message, officials said, underscored the workload Mr. Kissinger has assumed in recent months as Mr. Nixon's focus has increasingly shifted from foreign affairs.

Not only has Mr. Kissinger become the principal manager of foreign policy, but the unforeseen crises in the Middle East and Cyprus, as well as his own wiretap controversy, have left him little time to attend to routine matters.

## Arms Talks Delayed

Mr. Kissinger has also been forced to limit his time spent on strategic arms control, officials said, forcing a postponement of the talks in Geneva with the Russians, which were supposed to have resumed early this month, until after Labor Day.

The delay, it was said, is attributable to the continuing effort to resolve differences between the Pentagon and the State Department on the American negotiating position.

In recent months Mr. Kissinger has sought to insulate the department from the mounting controversy over the Presidency. He has spoken little about Mr. Nixon himself, preferring to stress the "bipartisan nature of foreign policy. He has cultivated members of Congress in both parties to support his policies.

Yesterday, after the Cabinet meeting, Mr. Kissinger said, "The foreign policy of the United States has been conducted and will continue to be conducted on a bipartisan basis in the national interest."

Today Mike Mansfield, the Senate Democratic leader, supported this by asserting "We will continue, as Democrats, to work with our Republican counterparts to make certain and to make known to all countries that our foreign policy will continue to be conducted on a bipartisan basis." i