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WASHINGTON - The newest Watergate controver- prosecutors. sy concerns the constitution ality of congressional proposals which would author-ize the courts to appoint a special prosecutor.

While all sides agree that Leon Jaworski, the new special prosecutor, should be "independent," there is broad disagreement on whether Congress can "usurp" President Nixon's power to appoint federal

The legal arguments against the bill claim the Constitution set up a "separ-ation of powers" — that gress passes laws, the executive prosecutes and the courts judge.

The arguments in favor of the bill are more complex. But basically, supporters of

the court-appointment theory point to Article II of the Constitution which says:

"... The Congress may they think proper, in the President alone, in the courts of law or in the heads of departments."

Under this section it is claimed Congress can vest the appointment of a special prosecutor "in the courts of law."