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**Hanoi-U.S. Postwar Pact Reported**



**LE DUC THO**  
... "many difficulties"

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North Vietnamese Politburo member Le Duc Tho said yesterday in Hanoi that the United States has agreed to a five-year plan to help reconstruct his nation, but is delaying the signing of the accord.

U.S. officials countered that Tho's claim answers itself, without a signature there is no agreement. "No conclusion can be reached until fighting ceases on all fronts" in Indochina, said Maurice J. Williams, chief negotiator in the Paris talks on postwar aid.

"We can't get far along discussing postwar reconstruction until it is truly postwar" in Indochina, Williams said.

What the North Vietnamese call "plans" and "agreements," Williams emphasized, are only "proposals" in U.S. terminology.

The exchange underscores the extent to which the outcome of the present military crisis in Cambodia has become the touchstone of relationships between the United States and North Vietnam.

Cambodia's future now hinges on what will happen after the scheduled Aug. 15 cutoff of American bombing support of the Lon Nol regime, which is under heavy challenge by pro-Communist forces surrounding the capital of Phnom Penh.

It was learned yesterday that the U.S. embassy in Phnom Penh recommended to Washington during the last two weeks that it is time to begin withdrawing U.S. personnel from Cambodia. Many foreign diplomats already have been evacuated from the Cambodian capital.

A Nixon administration official more gently described the embassy's message from

Phnom Penh as "a suggestion" to commence evacuation. "The decision has been made" in Washington, he said, "that it is premature."

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**TALKS, From A1**

U.S. official personnel in Cambodia are limited to 200, under a ceiling imposed by Congress, and there are reported to be about 50 private Americans in Cambodia.

Le Duc Tho, who negotiated the basic Vietnam cease-fire with presidential adviser Henry A. Kissinger, showed in his remarks that North Vietnam also is closely watching the struggle in Cambodia. But Tho avoided any direct link between the outcome of the war there and the supply of post-war U.S. aid to North Vietnam, North Vietnam, which supports the Red Khmer insurgents, never has officially acknowledged that it has any forces in Cambodia.

Tho, who statements were made in the form of a North Vietnamese television interview, said that the United States is "stubbornly violating" the Indochina cease-fire accords, and that it and the government in Saigon "have encountered many difficulties not only in South Vietnam but also in Laos and, in particular, in Cambodia."

In the U.S.-North Vietnamese aid talks in Paris, which were suspended on July 23, Tho said:

"The United States had to agree with us at the D.R.V.-U.S. joint economic commission on funds and their utilization for a five-year plan, including the plan for the first year on U.S. contributions to the healing of the war wounds and postwar construction in the D.R.V. [North Vietnam]. However, the United States is still trying to delay the signing."

Tho added, without amplification, that the United States "advanced prerequisites for the signing and, in an extremely illogical manner, linked the implementation of Article 21 of the agreement [the Jan. 27 Vietnam cease-fire accord] with other provisions."

The United States very firmly linked Article 21, on postwar reconstruction aid, to other sections of the accord, negotiator Williams agreed yesterday. That has been the consistent U.S. position since the aid talks began on March 15, he recalled.

Williams noted that on July 23, when the economic talks were suspended in Paris until further consultations, both

sides stated that no conclusions had been reached." Therefore it cannot be said that any "agreement" exists, Williams said.

There can be no agreement until fulfillment of Article 20 of the accord, which requires "a cessation of the fighting and the withdrawal of all foreign forces from Laos and Cambodia," said Williams, who is deputy director of the Agency for International Development. Even with a cease-fire all around, said Williams, the Nixon administration repeatedly has advised North Vietnam that it can only make "proposals to the American Congress."

The Senate Foreign Relations Committee, meanwhile, failed in its attempt to have Secretary of State William P. Rogers testify yesterday in public on what Chairman J. William Fulbright (D-Ark.) called "this critical juncture" in Cambodia.

Rogers offered to appear next week, the State Department said. But Congress then will be in recess. Fulbright has charged that the Nixon administration "repeatedly misled" the nation about its intentions in Cambodia.

**U.S. Will Continue Support to Cambodia**

Associated Press

The White House said yesterday the United States "would continue to provide all possible economic, diplomatic and military support" to the Cambodian government.

Congress has voted an Aug. 15 halt in U.S. bombing of Communist positions in Cambodia. After that date, said deputy press secretary Gerald L. Warren, "we will do whatever is possible under the law."

Meanwhile, the Defense Department indicated there will still be some additional U.S. military role in Cambodia after the Aug. 15 bombing cutoff.

A Pentagon spokesman said the U.S. program would go beyond normal aid already approved by the Congress for both Cambodia and Laos.

Spokesman William Beecher said an announcement would be made today on "what understanding the Defense Department has of what it is permitted and precluded from doing after the bombing halt."

He said the announcement and formal notification to Congress would not concern whether the Nixon administra-

tion would ask for authority to continue bombing beyond Aug. 15. Beecher said that is a White House decision.

Asked whether Mr. Nixon contemplated calling Congress back from its August recess to reconsider the bombing halt, Warren said it would be "improper for me to speculate or discuss in any way what future course of action may be under consideration."