## Most in Capital View Mitchell As Man of Pre-eminent Power

Few in Nixon Administration Are as Broadly Involved in Government's Activities

## By WARREN WEAVER JR.

By WARREN WEAVER JR. Special to The New York Times WASHINGTON, July 27 — President and Mrs. Lyndon B. Johnson were waiting at the South Portico of the White House one morning last No-vember to welcome the new tenants on their first visit since the Republican election victory. A black limousine drew up A black limousine drew up. From it stepped President-elect and Mrs. Richard M. Nixon and, to the surprise of the host and hostess, a dour, dark-browned, full-faced man, hard on the heels of Mr. Nixon. It came as no surprise, then,

when the outgoing President later expressed the opinion that John Newton Mitchell, a cam-paign manager still a month from being named Attorney General, would be the top man of the political flock that Mr. Nixon would bring to Washing-ton with him ton with him. Nearly nine

Nearly nine months have passed, and that view, expressed variously in terms of admira-tion, awe or naked hostility, has become widespread in the capital. Many cannot agree on what kind of man Mr. Mitchell really is, but most mark him as a figure of pre-eminent pow-er and influence in the new Administration, Examples of Role months have

## Examples of Role

Examples of Role It was Mr. Mitchell, more than any other single adviser, who moved the President to-ward the nomination of Warren E. Burger as Chief Justice of the United States. It was Mr. Mitchell who was largely re-sponsible for including the con-troversial preventive detention concept in the Administration's first crime legislation. It was the Attorney General who was charged with shaping the President's voting rights proposal to fulfill campaign promises Mr. Nixon had made in the South against regional legislation. It was Mr. Mitchell who set the Administration pol-

who set the Administration pol-icy of greater willingness to wiretap—and then reduced the level of surveillance.

Few men are as broadly in-volved in the activities of the Administration. Presiding over the Justice Department, with its higly sensitive crime, civil rights and civil liberties prob-lems, is only a very small part of what Mr. Mitchell does.

of what Mr. Mitchell does. He sits on the Urban Affairs Council., with its multiple con-cerns in housing and welfare. He is a member of the National Security Council, and his for-eign policy discussions with the President go far beyond in-ternal security problems. He re-ceives daily briefings from the Central Intelligence Agency. Mr. Mitchell talks to the President on the phone once or twice a day on the average, sees him two or three times a week. It is difficult to gauge



John N. Mitchell

these things, but there is prop-ably no top-level generalist in the Administration who is con-tinuously closer to Mr. Nixon, except for the White House staff lieutenants like John D. Ehrlichman and H. R. Halde-man ž man.

man. Most efforts to sum up the Mitchell influence so far have tended to categorize the Attor-ney General as a major con-servative influence on the Pres-ident, but this is a role that he himself rejects with some as-perity. ŀ 0 perity.

Calls Himself a Pragmatist Calls Himself a Pragmatist
 In the Republican ideological spectrum, Mr. Mitchell puts himself somewhere in the middle, certainly not on the right. To avoid such fuzzy identification, he prefers to call himself a pragmatist, a Nixon-ian problem-solver unfettered by abstract philosophical con-siderations.
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by abstact philosophical considerations.
 But there is a clear air of procedural and personal conservatism about the man. His aides describe him as instinctively cautious and slow-moving, rejecting precipitate to change, likely to resist efforts that been worked out.
 As a man, he tends to be ys remote and rather stern in pub-ad conservations. Testifying at Congressional hearings, he re-nd fuses to indulge in the sort of mutual jollying that passes for up humor on Capitol Hill. One member of the House Judiciary be Committee swears it took three

be Committee swears it took three nd appearances for Mr. Mitchell to

rs smile once. He even rejects assistance He even rejects assistance proffered by friendly Repub-c-licans at such hearings. One it Representative, trying to coun-ter Democratic cross-examina-tion, summarized the Mitchell is arguent and asked if that d wasn't what the Attorney Gen-eral hed mount

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Mitchell replied.
This dry approach is also in evidence when Mr. Mitchell has n something pleasant to say. Late the lin 1968 during the Presidential transition, he was thanking a "law school professor for send.
ling some bright graduates to the Broad Street firm where "he had served with Mr. Nixon.
"I hope your replacement will continue this policy," Mr.
Mitchell observed. It was the t-first news the professor had n received that he was to be offered a sub-Cabinet post in the dAdministration,
Some of the men closest to be Mr. Mitchell dispute the curry rently popular view that he hellowers the temperatures in any droom he enters.
"He is really a very warm dand personal fellow," one of them said. "He just isn't a ibleeding heart. It's true that hellowers

tends to keep people at arm's length, but that's because he likes to play his cards close to his chest."

The Attorney General is not overjoyed that he seems to have been cast as the heavy in the unfolding Nixon drama, but he assumes philosophically that every Administration demands one. He just wishes that each profile would stop repeating all the "bad guy" anecdotes of its predecessors.

Mr. Mitchell is not above in-creasing the supply of such stories himself. At a recent news conference, he was asked if he agreed with the thesis of an expanding national Republi-can coalition developed in a new book by one of his Justice Department assistants.

"I don't really have a prac-tice of subscribing to the theories of my aides," he re-plied. "It generally works the other way."

Predictably, reaction to Mr. Mitchell at the Justice Depart-ment is mixed. Some of his top ment is mixed. Some of his top associates praise the way he operates the shop like a law firm, throwing out questions to meetings of division heads on the theory that the law is not so specalized that any one of them cannot contribute ideas. The Attorney General has not made any sweeping personnel

The Attorney General has not made any sweeping personnel changes. He retained three of the eight assistant attorneys general and a number of bu-reau heads, including the sacro-sanct J. Edgar Hoover. Aides estimated there are only about 50 new Perpublican faces on the

estimated there are only about 50 new Republican faces on the staff of 1,000. At the higher civil service levels, there is some grumbling about secrecy and a lack of communication. One lawyer complained that Administration program hills like the preventprogram bills, like the prevent-ive detention measure for the District of Columbia, were being hatched in private, rather than being fully circulated in the department department. he Mitchell

the de The personality seems to have fared better at Justice than elsewhere. One lawyer observed, "He's warm and cuddly compared to Kat-zenbach."

## Lobbied for Legislation

Sensitive over accusations that the Administration's voting rights and school desegre-gation programs have been tailored to please the South, Mr. Mitchell denies that any political considerations are weighed at the Justice Depart-weigh partons where ment, except perhaps where winning Congressional support may be involved.

But there is no question that the Attorney General is a po-litical adviser to the president,

and the role of politician is not one he declines. Although the 1968 Republican campaign was his first official work in the field, his highly specialized Jaw practice actually had given him a good deal of practical background.

For most of Mr. Mitchell's career in the law has involved career in the law has involved handling public bond issues all over the country. Long before his first campaign, he had worked with governors, state legislators and party leaders, lobbying for enabling acts, be-having altogether like a sea-soned politician.

having altogether like a sea-soned politician. To deny that the Administra-tion is developing a "Southern strategy" in office leading up to the 1972 election, the At-torney General likes to argue that there was really no such thing in 1968. All the Nixon forces did, he says, in the words of Barry Goldwater, was to "go hunting where the ducks are." The Nixon campaign, its man-ager insists, was formed more by circumstance than con-scious plan, with its attention focused where people would vote for a Republican candidate. Fortunately, he said, this ap-proach coincided with what Mr. Nixon believed and his past positions on issues. Circumstances also make it hard to divorce Mr. Mitchell

Circumstances also make it hard to divorce Mr. Mitchell from politics. A visitor leaving his office the other day found writing in the other day found waiting in the anteroom Fred Larue, the former Republican National Committeeman from Mississippi who played a major role in holding Nixon Southern strength at the 1968 conven-tion. tion.