Campaign Gifts Favor Incumbents

By Morton Mintz Washington Post Staff Writer

Campaign contributors are giving three times as much money to incumbents on Capitol Hill as to their challengers, compared with twice as much in 1972, Common Cause reported yesterday. And, said the so-called citizens' lobby, special-interest groups are giving 80 per cent of their contributions to incumbents, 14 percentage points more than two years ago.

The increased flow money to incumbents is "very unhealthy" for the democratic process, partly because it re-flects the ability of officeholders to do something for contributors, Fredric M. Wertheimer, legislative director of Common Cause, told a press conference.

He predicted that the situation will worsen. Because the new election law, effective next January, provides public financing for presidential contests, business, labor, professional and other special interests will have an extra \$50 million or so available for House and Senate candidates in 1976 races, he said.

Wertheimer also accused Senate Majority Leader Mike Mansfield (D-Mont.) and Minority Leader Hugh Scott (R-Pa.) of trying to make "political plums" of the two Senate seats on the federal election commission, the enforcement body that is to be created under the new law.

Mansfield's choice is a lifelong friend from Montana, Joseph F. Meglen. Scott's is the president of the Council of Republican Women in Pennsylvania, Joan D. Aikens. If confirmed by the Senate, each will be paid \$38,000 a year.

Wertheimer released study for the year ended Sept. 1 showing that congressional candidates in the Nov. 5 election had raised \$40 million. Incumbents got \$24 million, their challengers \$8 million, and candidates in races not involving incumbents another \$8 million.

The Watergate scandal has

had "dramatically" adverse effects on Republican fund-raising, with GOP candidates having obtained only 42 per cent of the total by Sept. 1. In 1972, they got 54 per cent between April 7, the effective date of

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the current disclosure law. and Dec. 31. The total contribuetd ot all House and Senate candidates in that period was \$70 million — substantially more than is expected to be contributed in 1974.

Yet, the study disclosed, GOP incumbents in the Senate have raised three times as much money as Democratic challengers. Republicans in the House have raised twice as much.

At the same time, non-incumbent Republicans have raised an average of one-fourthas much as their Democratic opponents. And in open races not involving incumbents, Democrats who in 1972 raised about as much as Republicans are this year substantially out-million to candidates in open pulling the GOP.

The study showed these highlgihts of the congressional campaign financing situation as of eight weeks before the general elections:

 Special interest groups had \$14 million left in the till after giving Democrats \$3.9 million and Republicans \$1.6 million (exclusive of \$1.1 million given to state and local candidates). Incumbents got cik, Columbus, Ohio, \$54,585 \$3.7 million, their challengers to John Glenn for a successful \$900,000, and candidates in

open races \$800,000. by business groups 15 to 1, by health groups 11 to 1, and by Metzenbaum; Dr. Frank Forlabor groups better than 3 to syth of Winston-Salem, \$30,000 1. Agricultural interests fa- to Nick Galifianakis for an unvored incumbents by 32 to 1, successful bid for the Demobut have given only \$129,000 cratic Senate nomination in - a tiny fraction of their available cash.

 Demonstrating their preference for politicians who already yield power—and for Democrats, particularly, who ston (D-Calif.), non-Watergate-taintedspecial interest groups gave GOP incumbents in the House more than \$1 million, and Re- (R-Pa.), \$614,440. publicans opposing Democratic incumbents only \$66,000. Rep. Sam Steiger (R-Ariz.), The groups gave incumbent \$228,543; James Scheuer (D-House Democrats more than N.Y.), \$204,521, and Robert \$1.5 million, and Democrats Kreuger (D-Tex.), \$200,318, challenging GOP incumbents both non-incumbents;

\$500 or more gave Democrats Hawaii), \$172,131; Abner J. \$4.7 million, almost 50 per Mikya, \$169,157, and Rep. Joel cent more than the \$3.1 mil- T. Broyhill (R-Va.), \$159,202. lion they gave Republicans. Of the \$7.8 million total, \$3.8 mil- heimer said \$10,000 is compalion went to incumbents, \$1.9 rable to \$100,000 in a presidenmillion to challengers and \$2.1 tial contest.



FREDRIC A. WERTHEIMER · · · outlines donations

races.

• In what Wertheimer termed a "really remarkable" finding, the 25 persons who each gave at least \$15,000—for a total of nearly \$600,000-favored Democrats over Republicans almost 5 to 1.

The leading contributors (counting husband and wife as a single giver): Steven Kovaprimary race against Sen. Howard Metzenbaum (D-Metzenbaum • Incumbents zere favored Ohio); Alva T. Bonda, Bratenahl, Ohio, \$51,000 North Carolina, and \$12,000 to House candidate Stephen Neal

The leading Senate fundraisers were Sens. Alan Cran-\$890,898; George McGovern (D-S.D.), \$875,649; John Glenn, \$803,661, and Sen. Richard Schweiker

The leaders in the House: J. J. Pickle (D-Tex.), \$189,950; • Individual contributors of Rep. Spark M. Matsunaga (D-

In a House race, Wert-