CLARK AND HO DIFFER ON POLICE BEFORE U.S. PANEI

Attorney General Warns of Illegalities-Head of F.B.I. Cites Goading in Chicago

By FRED P. GRAHAM Special to The New York Times

WASHINGTON, Sept. 18 WASHINGTON, Sept. 18 — men later that his remarks had not been directed at Chicago, President Johnson to explore the causes of violence explore the causes of violence to the happenings there, where held its first hearings today and got sharply divergent tors permission to hold marches and the police clubbed byten law enforcements two

Clark told the panel that police action "in excess of authority" is the most dangerous type of violence. This is so because," he said, "who will protect the public when the police violate the law?"

J. Edgar Hoover, director of the Federal Bureau of Investigation, said that the police in Chicago during the Democratic National Convention last month had been goaded into using force by demonstrators who wished to foment violence.

"Demonstrators called them [the police] 'pigs' and shouted obscenities at them, spit at them ,and threw bags of excrement and urine and dangerous objects-such as golf balls with protruding nails—at them," Mr. Hoover said.

Professors to Testify

Dr. Milton S. Eisenhower, the chairman of the commission, commented after hearing the closed-door testimony from both officials that there had been excesses on both sides of the clash between the police and demonstrators.

"If a bag of urine were thrown in my face," the 69-year-old former president of Johns Hopkins University said, 'I think I would react,"

The views of Mr. Clark and Mr. Hoover were given to the 13-member National Commission on the Causes and Prevention of Violence in a closed session to permit free discussion of the Chicago incidents, which are still under investigation by the Justice Department. Copies of their formal written statements were released the press.

Dr. Eisenhower made his comments later to newsmen. The commission will hold a second day of hearings tomorrow, receiving testimony from a number of college professors.

In their statements Attorney General Clark stressed the idea that the police could best control violence when they practiced nonviolence, while Mr. Hoover asserted that the Chicago police had had "no alternative but to use force."

Although Mr. Clark told news-

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some of them seemed relevant top law enforcement officers.

Attorney, General Ramsey

Clark and the pointe chapped bystanders and newsmen as well
as protesters.

Mr. Clark said today:

"The clear offer of a fair and reasonable accommodation of requests to assemble and speak reduces the risk of violence. Carful distinction between Carful distinction between nonviolent demonstrators actin within the law and those who commit violence, protecting one, arresting the other, is essential to avoid the involvement of the nonviolent in violence. lence.

'Minimum Force'

"An express mandate to the entire police complement to use the minimum force necessary t executie lawful orders, to re-refrain from use of exces-sive force, must be understood by every officer.

"It is the duty of leader-ship and law enforcement to control violence, not cause it. To seek ways of relieving tension, not to look for a fight.

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Mr. Hoover said that the authorities in Chicago had been forced to invoke tight security precautions because they knew of plots to assinate Vice President Humphrey, Senator Eugene J. McCarthy of Minnesota and some unidentified Negro leaders.

gro leaders.

"Unruly and menacing mobs gathered, intent on marching to the International Amphitheatre and disrupting the convention,

Under these circumstances, Mr. Hoover said he considered it a tribute to the authorities that "the convention was not disrupted, the city was not paralyzed, not one shot was fired by police at the demonstrators, and not one life was lost."

There was agreement between Mr. Clark and Mr. Hoover on one point—that the news media had exaggerated and distorted some of the news of violence in Chicago.

Mr. Hoover said that agita-tors had leanred to use the

news media by goading the police into action and then causing the media, particularly television, to focus on the use of force by the police. He said the press, radio and television were guilty of such distortions in Chicago.
"There were damaging mis-

conceptions about what hap-pened in Chicago," Mr. Clark said in agreement, in his com-ments outside the hearing room. "There was exaggeration of po-lice conduct and of crowd conduct. The descriptions overstated."

President Johnson appointed the commission following the

fatal shooting of Senator Rob-ert F. Kennedy last June.

The written testimony of Mr. Clark and Mr. Hoover, heavily weighted with familiar F.B.I. crime statistics, did not appear to contain substantial new insignts into either the cause or prevention of the problem.



DEMONSTRATION LEADERS: Tom Hayden, left, leader of Studenst of Democratic Society; Abbie Hoffman, leader of Youth International Party, and Rennie Davis, who helped organize demonstrations in Chicago, at a press conference there yesterday. They said they will picket every rally of three Presidential candidates until election day. Earlier, Mr. Hoffman was released on bail after being charged with carrying concealed weapons.



AT HEARINGS ON VIOLENCE: From the left, Attorney General Ramsey Clark, Milton S. Eisenhower, chairman of commission examining violence; J. Edgar Hoover, F.B.I. director, and Lloyd Cutler, panel's executive director.