C.I.A. Kept Data Secret On Possible Agent Crimes

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By JOHN M. CREWDSON Special to The New York Times

WASHINGTON, July 22 -The Central Intelligence Agency withheld from the Justice Department on at least nine occasions over the last 20 years information about possible oriminal violations committed by C.I.A. employes, according to agency documents made pub-

agency documents lic today.

Knowledge of the nine cases, the details of which were not provided, was suppressed by the C.I.A. on the strength of what agency officials have characterized as a secret "agreement" with the Justice allowing the C.I.A. Department allowing the C.I.A. to use its discretion in referring such cases for possible

prosecution.

A Justice spokesman said to-day, however, that his depart-ment had been able to find no record of any such agree-ment with the agency and ment with the agency and that Justice officials learned of the C.I.A.'s contention that one existed only last December. when it was mentioned to them

when it was mentioned to them by William E. Colby, the Director of Central Intelligence.

Lawrence R. Houston, who served as general counsel of the C.I.A. from its inception in 1947 until two years ago, told 1947 until two years ago, told a House subcommittee today that while he had played a role in reaching the purported agreement in March, 1954, he never discussed it with any of the succession of Attorneys General over the intervening 20 years 20 years.

He simply "assumed," Mr. Houston said, that knowledge of the arrangement had been passed on within the Justice Department from one Attorney General to the payt

General to the next.

Immunity From Law

Representative Bella S. Abzug, the Manhattan Democrat, who is chairman of the subcommittee before which Mr. Houston testified, asked the witness whether such an agreement "could have the effect of granting immunity" from prosecuing immunity" from prosecu-tion in criminal cases to em-ployes of the C.I.A.

"It could have," Mr. Houston replied, "and in some cases it did"

The C.I.A. today provided the House Government Operathe House Government Operations Committee's Subcommittee on Government Information and Individual Rights with some details of 20 cases of criminal activity by its employes that came to the Justice Department's attention between 1954 and last January.

The details were contained.

The details were contained in a letter from John S. Warner, Mr. Houston's successor, to Kevin T. Maroney, the deputy chief of the Justice Depart-

ment's Criminal Division Mr Warner said in the letter that the C.I.A. was continuing to search its files for similar cases and that today's list was therefore not complete.

One of the 20 cases involved a C.I.A. operative, a Thai, who was charged in 1973 with attempting to smuggle narcotics into the United States. Mr. Warner said that the agency discussed the matter with Justice prosecutors who decided

tice prosecutors who decided last year to drop the charges to protect the agency's "intelligence sources and methods."

Most of the 19 other cases, some of which were prosecuted and others not involved the

and others not, involved the misappropriation of C.I.A. funds or Government property by agency employes, or the mishandling of classified documents

ments.
But Mr. Warner wrote that
one had "involved a murder one had "involved a murder which took place outside the United States," following which two C.I.A. employes allegedly "helped dispose of the body." No other details were given except for the fact that the incident occurred before 1956. incident occurred before 1956.
The alleged agreement by th

Justice Department to allow the C.I.A. to decide whether to report such cases to Government prosecutors was first made known last month by the Rockefeler commission on domestic C.I.A. activities, which termed it involvement by the afency in "forbidden law-enforcement activities.

As evidence of the Justice Department's consent, the com-mission was given a March 1, mission was given a March 1, 1,954, memorandum from Mr. rouston to William P. Rogers, then the Deputy Attorney General, which referred to "our conversation" about the desirability of allowing the agency to retain discretion in such matters matters.

"If you find no objection to this statement," Mr. Houston concluded, "please return and we will retain it in our files for future guidance."

Mr. Rogers, who subsequently served as Attorney General under President Eisenhower and Secretary of State under President Nixon has said through his secretary that he remembers "no such agreement."

Herbert Brownell, who was Attorney General in 1954, also does not recall such an arrangement, nor does Walter F. Tompkins, who in July of that year became the first head of the Justice Department's Internal Security Division.

The Justice spokesman said today that no record had thus

far been found that Mr. Rogers far been found that Mr. Rogers ever receiver, much less returned, the Houston memo to the C.I.A., and Mr. Maroney, who joined the Internal Security Division when it was set up, told the Abzug subcommittee that he had never heard of the "agreement" bofore this year.

Whether the Justice Department actually consented to such an arrangement in 1954, Mr. Houston's testimony today made it clear that, in practice, it remained unknown to Justice officials until last December, prompting Mrs. Abzug to de-clare that the agency had set itself up as "judge, jury and prosecutor" where its employes were concerned.

Attorney General Reminders

A subcommittee aide said to-day that the C.I.A. had re-mained silent about its understanding of the agreement despite written reminders to all executive agencies from three Attorneys General, John N. Mitchell, Robert F. Kennedy and Mr. Brownell, of the statutory responsibility of such de-

tory responsibility of such departments to "report promptly" to the Justice Department any allegations of possible criminal behavior by their employes.

Justice officials told the C.I.A. last January that, whatever the agency's previous understanding might have been, they now wished to know of every case in which a C.I.A. every case in which a C.I.A. employe might have violated a Federal criminal statute.

Federal criminal statute.

The department is currently investigating allegedly illegal domestic activities by the C.I.A. of which Mr. Houston said today he had no knowledge while serving as general counsel, and Justice sources have suggested that some prosecutions of agency employes may result from the investigation. tion.

The C.I.A.'s alleged involvement in attempts to assassinate foreign leaders is also under investigation there, and Mr. Houston touched on that topic briefly when he told reporters today that Mr. Kennedy was angry when he learned in 1962 of an agency-inspired attempt the previous year on the life of Cuban Premier Fidel Castro.

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But Mr. Houston assented that Mr. Kennedy's anger was directed at teh C.I.A.'s use of two organized crime figures to set up the assassination attempt, and that the late Attorney General was "not terribly perturbed" that the arrangement had involved assassination sassination.