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21 APR 1972

ANNEX E

MEMORANDUM FOR: Deputy Director for Intelligence
Deputy Director for Plans
Deputy Director for Support
Deputy Director for Science and Technology
Heads of Independent Offices

(For Distribution to Office/Division Chief
Level Only)

SUBJECT : CIA Activities in the United States

1. From time to time some of our employees express concern over various allegations or rumors of CIA activities in the United States. The attached memorandum is designed to clarify this subject so that supervisors can authoritatively reply to any employees indicating such concern. It is a statement of the facts of the situation. If incidents or activities are reported which appear to conflict with this statement, they should be reported to appropriate senior authority for resolution (or correction if unauthorized activities might have occurred).

2. Because of the possible sensitivity of this description of the Agency's methodology, this memorandum is not being given the usual broad circulation of the "FYI -- Allegations and Answers" series. Office and Division Chiefs are urged, however, to use it to inform Branch Chiefs so that its points can be readily available to supervisors to react to expressions of employee concern.

/s/ W. E. Colby
W. E. Colby
Executive Director-Comptroller

Attachment

WEC:sic

Distribution:

3 - DDI

1 - Each Other Addressee:

DDP	D/DOV/IC	A/DCI (Thurman)
DDS	D/PPS	GAVA
DDSET	ONE	USIB, Secretary

ALLEGATION:

In a variety of ways it has been alleged that CIA is working within the United States, with particular attention to extremist groups.

FACTS:

1. Section 102 of the National Security Act of 1947, subparagraph D3, states, "The Agency shall have no police, subpoena, law-enforcement powers, or internal security functions."

In his speech to the American Society of Newspaper Editors on 14 April 1971, the Director states:

"I can assure you that except for the normal responsibilities for protecting the physical security of our own personnel, our facilities, and our classified information, we do not have any such powers and functions; we have never sought any; we do not exercise any. In short, we do not target on American citizens."

In the Director's "State of the Agency" speech to employees on 17 September 1971, he said:

"I gave a talk to the American Society of Newspaper Editors last winter, as you know, and I did it for only one purpose. That was to try and put in the record a few of these denials that we've all wanted to see put in the public record for some time. And you can rely on those denials. They're true, and you can use that as any text that you may need to demonstrate that we're not in the drug traffic, and that we're not trying to do espionage on American citizens in the United States, and we're not tapping telephone lines, and that we're not doing a lot of other things which we're accused of doing. One of the things that tends to perpetuate some of these silly ideas are jokes that are made about them, particularly about domestic espionage. Although the jokes have no basis in fact they nevertheless give us a name which we don't deserve. I don't say that that makes all that much difference, but it does make some difference, and this tends to spill over, so I would like to suggest that if you have it in your hearts to do so that you speak up when the occasion arises and try and set the facts straight."

2. From time to time some employees have been concerned that Agency activities might conflict with these statements. They can be assured that Agency activities do not. For clarification, some activities which may have been subject to misunderstanding are listed as follows:

a. Domestic contacts. The Domestic Contact Service establishes discreet but overt relationships with American private citizens, commercial, academic and other organizations and resident aliens for the purposes of collecting on a voluntary basis foreign intelligence information or soliciting their cooperation in assisting the Agency to perform its mission overseas. Records of the individuals and organizations cooperating with the Agency are maintained as a necessary practical element of this process.

b. Security Investigations. Security investigations are conducted on prospective employees, contractors, and consultants, and on security problems which arise. These investigations involve a wide range of investigative procedures, including neighborhood inquiries, checks with other Government agencies, review of credit reports, and interviews with former employers and business associates. This is essential to assure that our personnel possess a high degree of personal integrity, sense of responsibility, and competence and to protect classified information and sensitive intelligence sources and methods. The resulting files are held separately by the Office of Security and are not merged with other Agency files.

c. Foreign Resources. On some occasions, foreign citizens of interest to CIA are contacted and recruited in America for work abroad. The purpose of this activity is entirely restricted to the Agency's foreign operations.

d. Recruitment. CIA recruiters maintain a wide variety of contacts within the United States, assisting individuals interested in employment with CIA to learn more about it and to join its employee force.

e. Contracting. In the course of CIA business and operations, a number of contracts for procurement, research, or analysis are made with a variety of U.S. companies and individuals. This in no way constitutes operations in the U.S. but rather secures the assistance of these groups in carrying out the CIA mission against foreign targets.

f. Operations. The 1967 Katzenbach Committee report was approved by the Director in March 1967 and is binding on any of our relations with American organizations today. It specifically prohibits covert financial assistance or support, direct or indirect, to any U.S. educational or private voluntary organization. Any relationship or operation the Agency has with an American organization must be and is within these guidelines.

g. Details or loans. On rare occasions, details of technically qualified CIA personnel, technical advice, or loans of CIA equipment have been made available to other U.S. agencies at their request to assist them to carry out their responsibilities. An example is the skymarshel program, in which some CIA personnel were temporarily detailed to the FAA in order to assist in a rapid initiation of that program. Such personnel and equipment are under the operational control of the receiving agency. Assistance of this nature in no way constitutes an assumption of responsibility or authority by CIA for the program.

h. Counterintelligence and Drugs. To carry out its responsibilities for counterintelligence, CIA is interested in the activities of foreign nations or intelligence services aimed at the U.S. To the extent that these activities lie outside the U.S., including activities aimed at the U.S. utilizing U.S. citizens or others, they fall within CIA's responsibilities. Responsibility for coverage of the activities within the U.S. lies with the FBI, as an internal security function. CIA's responsibility and authority are limited to the foreign intelligence aspect of the problem, and any action of a law enforcement or internal security nature lies with the FBI or local police forces. (CIA's assistance to the U.S. Government program against narcotics and drugs is handled in the same fashion.)

i. Operational Support. To support CIA operations, arrangements are made with various U.S. business or other entities to provide cover or other support for CIA personnel or activities abroad. This can include proprietaries formed or controlled by CIA. While these may exist within the U.S., their purpose is to conduct or support operations abroad.

j. Defectors. As provided by law, CIA occasionally resettles in the U.S. defectors and other foreign individuals of operational interest. This resettlement may involve a new identity, relocation, employment, etc. Although this activity takes place in this country, its purpose is the support of operations abroad.