

1. OSWALD's travel from Minsk to Moscow and return in July 1961 would normally have required prior authorization. Bearers of a Soviet "passport for foreigners" (vid na zhitelstvo v SSSR dlya innostrantsa) are required to obtain travel authorization from the Visa and Registration Department (OVIR) (or Passport Registration Department (PRO) in smaller towns) if they desire to leave the city (or oblast) where they are domiciled. This same requirement is believed to apply to persons, such as OSWALD, holding Soviet "stateless passports" (vid na zhitelstvo v SSSR dlya lits bez grazhdanstva).

2. The practicality of even "unauthorized" travel was demonstrated by events related by a United States citizen who defected in 1960, and subsequently was sent to Kiev to study. After repatriating this defector told U.S. authorities he had made a total of seven unauthorized trips from Kiev during his stay in the USSR. He was apprehended on two of his flights and was returned to Kiev each time, the second time under escort. On both occasions he was merely reprimanded by the deputy chief of the institute at which he was studying. Since Marina had a Soviet citizen's internal passport there would have been no restrictions against her making the trip to Moscow.

3. There are no legal restrictions against persons, including Soviet citizens, entering the American Embassy in Moscow; in fact, the Soviet government guarantees the principle of unhindered access to the Embassy. In practice, however, the Embassy perimeter is patrolled by uniformed militia [civil police] personnel, and the Embassy gate is guarded constantly by two militiamen. These "militiamen" are actually personnel of the Committee for State Security (KGB). Anyone who is not readily identifiable as a foreigner and who has not had his visit announced in advance, is stopped and asked for his name, documents, and business with the Embassy. Any Soviet citizen who does not have legitimate business with the Embassy is taken away for interrogation. Should someone force or bluff his way into the Embassy, he would be picked up when he departed. Such measures are taken, according to Soviet explanation, to protect the Embassy from intrusion by "hooligans" and other undesirable elements. OSWALD might well have been stopped by the militia at the gate, but since he carried a stateless passport and was probably identifiable as an American by name, accent and possibly clothing, would probably not have been prevented from entering. Marina also would probably not have been hindered, since she was the wife of a foreigner and had legitimate business in the Embassy.