

# Excerpts From Opinions And Thomas's Dissent

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*From Justice John Paul Stevens's majority opinion:*

Allowing individual States to adopt their own qualifications for congressional service would be inconsistent with the Framers' vision of a uniform National Legislature representing the people of the United States. If the qualifications set forth in the text of the Constitution are to be changed, that text must be amended.

Term limits, like any other qualification for office, unquestionably restrict the ability of voters to vote for whom they wish. On the other hand, such limits may provide for the infusion of fresh ideas and new perspectives, and may decrease the likelihood that representatives will lose touch with their constituents. It is not our province to resolve this longstanding debate.

We are, however, firmly convinced that allowing the several states to adopt term limits for congressional service would effect a fundamental change in the constitutional framework. Any such change must come not by legislation adopted either by Congress or by an individual state, but rather—as have other important changes in the electoral process—through the amendment procedures.

In the absence of a properly passed constitutional amendment, allowing individual states to craft their own qualifications for Congress would thus erode the structure envisioned by the framers, a structure that was designed, in the words of the preamble of our Constitution, to form a “more perfect union.”

*From Justice Anthony M. Kennedy's concurring opinion:*

Federalism was our Nation's own discovery. The Framers split the atom of sovereignty. It was the genius of their idea that our citizens would have two political capacities, one state and one federal, each protected from incursion by the other. The resulting Constitution created a legal system unprecedented in form and design, establishing two orders of government, each with its own direct relationship, its own privity, its own set of mutual rights and obligations to

the people who sustain it and are governed by it. . . .

The arguments for term limitations (or ballot restrictions having the same effect) are not lacking in force; but the issue, as all of us must acknowledge, is not the efficacy of those measures but whether they have a legitimate source, given their origin in the enactments of a single State. There can be no doubt, if we are to respect the republican origins of the Nation and preserve its federal character, that there exists a federal right of citizenship, a relationship between the people of the Nation and their National Government, with which the States may not interfere. Because the Arkansas enactment intrudes upon this federal domain, it exceeds the boundaries of the Constitution.

*From Justice Clarence Thomas's dissent:*

I dissent. . . . Nothing in the Constitution deprives the people of each State of the power to prescribe eligibility requirements for the candidates who seek to represent them in Congress. The Constitution is simply silent on this question. And where the Constitution is silent, it raises no bar to action by the States or the people. . . .

Many observers believe that the campaign-finance laws also give incumbents an “enormous fund-raising edge” over their challengers by giving a large financing role to entities with incentives to curry favor with incumbents. . . . In addition, the internal rules of Congress put a substantial premium on seniority, with the result that each Member's already plentiful opportunities to distribute benefits to his constituents increase with the length of his tenure. In this manner, Congress effectively “fines” the electorate for voting against incumbents. . . .

The voters of Arkansas evidently believe that incumbents would not enjoy such overwhelming success if electoral contests were truly fair, that is, if the government did not put its thumb on either side of the scale. The majority offers no reason to question the accuracy of this belief.