after reading the Pist's Federal Report column today, the article "Administration Targets Legal Fee Awards," I wrote the enclosed Letter to the Editor. Then I thought that it might be a good idea to speak to the reporter, and I did. He may phone you.

As I say in the letter I told him in greater detail that the litigating costs to the government, costs incurred because it has violated the laws only, are ever so much greater than the payments to plaintiffs' counsel. And I illustrated with some of our cases.

He seemed interested in going further, in ways the public interest people to whom he spoke apparently never even indicated to him.

I told him that while I am not an authority on it, my belief is that most of the cases do not involve prestigeous and expensive counsel, that for the most part people who cannot afford a lawyer cannot reach these eminences, and that more typical and perhaps informative to him would be people like "ark Lynch and Cornish Hitchcock.

It will not be up to him to decide whether or not to go into the actual costs, so enormously greater than plaintifs' counsel fees. But maybe he can interest his desk.

Best,

Editor
Washington Post
1150 15 St., NW
Washington, D.C. 20005
Dear Editor.

If the "eagan administration cared at all about litigating costs "at the taxpayers expense" (Post, 10/16/84, "Administration Targets Legal Fee Awards") it would
not have incurred millions of dallars of costs to the paxpayers - much, much more
than it has been required to pay to the lawyers of successful plaintiffs.

My experience is extensive but is limited to the Freedom of Information Act (FOIA). In my many FOIA lawsuits, all forced to litigation by the government's determined violations of the law and all lost in varying degrees by the government, its litigating costs greatly exceeded mine. The cost to the taxpayers thus is the direct responsibility of the government and is enormously greater than the awards of the courts to plaintiffs' counsel.

While all administrations, fearing embarrassment from disclosure of what the law says the people have a right to know, have been in deliberate violation of FOIA, none has gone to the extremes practised by the "eagan administration. There is no limit to its abuses of litigants and their counsel, no burden it will not create for the courts, no dirty trick too dirty for it, and in none of this has it had any concern for "the taxpayers expense."

If private citizens were to misbehave before the courts as it has never failed to misbeauve in any of my cases we would be subject to criminal prosecution.

There is so much totally unnecessary litigation forced by the government in its efforts to rewrite in the courts the laws it does not like it is a practical impossibility for the press to even be informed, leave alone report on these cases.

Aside from the enormous and unreported costs in money there is a greater cost, the cost of the violation of rights and of subverting the courts whose constitutional independence in undermined by official misrepresentations. With Reagan activists now sitting as judges, all litigating costs, reported and unreported, are escalating.

Sincerely,

Harold Weisberg 7627 Old Receiver Rd. Frederick, MD 21701 Harly

What percentage of full-time federal workers are members of a minority group?

inistration largets Legal Fee Awards

Public Interest Advocates See Caps as Assault on Social Policy Laws

By Keith B. Richburg Washington Post Staff Writer

sity of Minnesota in the mid-1970s, million in fees and bonuses. long to decide what to pay their case in their favor and it took half a decade to resolve the class-action suit against the Univerthe state to pay the lawyers \$1.8 lawyers. In the end, the court told When female academics filed a nearly as

ty, he billed the state of Massachu-setts \$332,000 because the court a battle over a liquor license for a found that the state had violated the restaurant near Harvard Universitional lawyer Laurence Tribe chal-Constitution. lenged a state zoning law in winning Similarly, when noted constitu-

awards of attorneys' fees in successful suits against the governbut they provide statistical fodder on what it views as exorbitant for a Reagan administration assault the exception rather than the rule, Such large settlements may be

In its view, a range of well-inten-



CAROL E. DINKINS
seeks to curb "excessive awards" ... circulated 1983 proposal on fees



tioned social policy laws—covering everything from civil rights to consumer protection to environmental policy—has turned into a kind of "Lawyers' Relief Act" for attorneys who sue Uncle Sam.

The administration is supporting legislation, introduced in the last Congress, that would limit what the government has to pay winning attorneys in such cases. It also would help out states that are sued successfully in connection with violations of the Constitution or civil rights laws.

But opponents, especially civil rights and public interest lawyers, see the effort to limit fees as an assault on the laws themselves. They say that if the administration succeeds in limiting attorney awards, lawyers will no longer be willing to take on the cases, which often can prove long and costly.

What makes the issue particularly sensitive is that many of the cases involved fall under broad civil rights laws. In particular, many states and cities have been sued for violations of the century-old Ku Klux Klan Act. The law, for instance, was used when lawyers for Linda Brown sued the Topeka, Kan., School Board in the case that led to the 1954 Supreme Court decision on equal education.

In 1976, the law was amended to provide that attorneys may recover their fees for the wide variety of cases brought under the law, a provision that administration officials argue has been exploited ever since.

The National Association of Attorneys General, representing state attorneys general, agrees that something needs to be done. Referring to the 1976 changes, it said in a report issued earlier this year: "Rather than simply facilitate the vindication of meritorious civil rights claims, as Congress intended, the act has operated to foster a

It's an effort specifically to cut back on civil rights. But I think it's more pervasive than that. It's an across-the-board attempt to cut back on the whole range of social policy statutes.

-Nan Aron of the Alliance for Justice

flood of litigation on the entitlement to and amount of attorney's fees."

But others see if differently, "It's an effort specifically to cut back on civil rights," said Nan Aron, executive director of the Alliance for Justice, a coalition of public interest groups. "But I think it's more pervasive than that. It's an across-the-board attempt to cut back on the whole range of social policy statutes."

"This is a liberal-conservative issue because most of the cases in which attorneys' fees are granted are citizens bringing civil rights cases," said Herman Schwartz, a civil rights lawyer and American University professor.

"Obviously, the more restrictions

of early parking the green

and limitations you impose on legal fees, the fewer of these cases will be brought," he said.

But administration officials say their efforts are part of their crusade to cut government costs and save taxpayers' money.

The administration first floated the idea of capping legal fees when it issued its annual budget in February 1982. In August of that year, Michael J. Horowitz, general counsel of the Office of Management and Budget, began circulating a draft of a proposal to make fees comparable to the price of a federal lawyer's work—calculated then at about \$53.16 an hour.

More, recently, Sen. Orrin G. Hatch (R-Utah) introduced legisla-

Attorney General Carol E. Dinkins, and would "rein in the excessive awards for attorneys at the taxpayers' expense." The bill would cap attorneys' fee awards at \$75 an hour, and bar the award of bonuses or multipliers on top of that, and require that the winning party not deliberately prolong the proceedings and that the total fees not be "excessive."

The bill also would force plaintiffs sib who win monetary awards in suits 187 against the government to pay as 109 much as 25 percent of their law-lbs yers' fees out of the settlement.

Courts generally are instructed! to award legal fees based on the "prevailing market rate" for law-uck yers. But some consider the mar-egg ket-particularly in the Washington, D.C., area where many of the 333 cases are filed—too high, resulting print skyrocketing, often unpredictable and fee awards. Dinkins told a Senate to subcommittee in September that bonuses and multipliers often inflate the awards even more, do insured the subcommittee in September that bonuses and multipliers often inflate the awards even more, do insured the subcommittee in September that bonuses and multipliers often inflate the awards even more, do insured the subcommittee in September 1 in the subcommittee in September 2 in the subcommittee in the subcommittee in September 2 in the subcommittee in wards of \$300 an hour. Shwartz, Aron and others, however, inc contend that the administration has it failed to prove its case that the fees. all told, are too high. For every case our where the fee award is high they are say, there is another where a civil on rights lawyer-particularly in the tw South-is awarded a fee that is too on: low.

Part of the problem is that there is no accurate accounting of how much fee awards cost the government. Estimates by administration officials run as high as \$20 million a year, but opponents say the figure is no more than \$3 million.

is no more than \$3 million.

"I'm amazed they can't show any abuses," said Schwartz. "All they can show are claims."