BEFORE THE BOARD OF POLICE COMMISSIONERS OF THE CITY OF LOS ANGELES

In the matter of

DISCUSSION OF THE PROPOSAL THAT THE POLICE DEPARTMENT ANSWER SPECIFIC QUESTIONS WITH RESPECT TO THE ROBERT F. KENNEDY ASSASSINATION BY THE RELEASE OF WHATEVER INFORMATION COULD BE MADE PUBLIC WITHOUT VIOLATING THE LAW OR THE RIGHTS OF INNOCENT PERSONS, AND WITHOUT BREACHING CONFIDENTIAL INFORMATION.

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> CAROL H. MATTINGLY Hearing Reporter

EXHIBIT A

DECLARATION OF SERVICE BY MAIL = 1013-a CCP AND 2015.5 CCP

I, the undersigned say: that I am a citizen of the United States, a resident of the County of Los Angeles, over the age of eighteen years, and am not a party to the within action or proceeding; that my office address is 200 North Main Street, 18th Floor East
City Hall/ Los Angeles, California - 90012; that on August 26, 1975
I served the within

DECLARATION OF EDWARD M. DAVIS

on the person - indicated below, by depositing in the United States Mail at Los Angeles, California, a true copy thereof in a sealed envelope, with postage thereon fully prepaid, addressed as follows:

McCUTCHEN, BLACK, VERLEGER & SHEA HOWARD J. PRIVETT ROBERT G. DAMUS 3435 Wilshire Boulevard Los Angeles, California 90010

I declare under penalty of perjury that the foregoing is true and correct

Executed on August 26, 1975 at Los Angeles, California.

PATTY DELL

BURT PINES, City Attorney ROBERT E. THOMSON, Executive Assistant City Attorney DION G. MORROW, Assistant City Attorney 200 North Main Street 18th Floor, City Hall East Los Angeles, California 90012

Attorneys for Respondents

SUPERIOR COURT OF THE STATE OF CALIFORNIA FOR THE COUNTY OF LOS ANGELES

CBS INC., a corporation,

EDWARD M. DAVIS, etc., et al.,

Respondents.

Petitioner,

NO. C 131722

DECLARATION OF ROBERT A. HOUGHTON IN OPPOSITION TO PETITION

I, ROBERT A. HOUGHTON, under penalty of perjury, depose and state the following:

- 2. I was employed by the Los Angeles Police Department from July, 1942 until my retirement on July 28, 1971. At the time of my retirement, I held the rank of Assistant Chief of Police, and my assignment was as Director of Operations.
- 3. On June 5, 1968, I held the rank of Deputy Chief of Police and I was Chief of Detectives of the Los Angeles Police Department. I headed up the investigation into the assassination of Senator Robert F. Kennedy. I was on vacation on June 5, 1968, and not in the City of Los Angeles at the time Senator Robert F. Kennedy was shot and killed. I returned to the City a few days after the incident and took over the investigation of his assassination. A special unit called Special Unit Senator was established by the Los Angeles Police Department for the purpose

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of investigating the assassination. The size of the staff of the Special Unit varied from time to time, but there were approximately 18 investigators initially. We were charged by the Chief of Police with the responsibility of investigating the assassination, and of investigating any possible lead that might establish the existence of a conspiracy in the shooting. To this end, we received information from the general public on various issues involved in the assassination. This information consisted of rumors, gossip, physical objects, opinions and other material. All contacts the unit received from the public were recorded in some way. Any information from the public that appeared to have any possibility of credibility was investigated. Leads were investigated even though officers of the department doubted the value of the leads.

4. A new system of filing and recording this information was established for this investigation. Filing cabinets were obtained and files were created. These files were marked for the individuals involved. Thus, if a person was a witness or claimed to have information regarding the incident, a file would be established in that person's name and all of the investigative results related to that individual would be placed in that file. In addition, certain alleged conspiracies were investigated and files were established in the name we assigned to the particular lead. In addition, many of the interviews that we made with individuals who were witnesses or who might have had information regarding either the incident or Sirhan B. Sirhan were tape recorded. We retained these tape recordings. We established a card file on each interview that was conducted with a brief summary of the individual involved, the date and place of the interview, and the substance of what was said. More than 4,000 such interviews were conducted.

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5. During the course of the investigation, it became apparent to me that because of the vast amount of material that was being accumulated, some kind of summary or index to this material would have to be made. I do not recall the specific date on which the decision was made to create the 10-volume Summary, but I do recall that I felt that while the material was being accumulated, some kind of summary or index to it would have to be created. As the investigation wound to a close in the latter part of 1968 and the first few weeks of 1969, under my direction officers of Special Unit Senator began to create the 10-volume Summary, completing it in February, 1969. The summary consists of ten soft bound books. Each volume deals with a separate aspect of the investigation. Thus, one volume contains copies of various crime reports, autopsy reports and investigative reports. Another concerns itself with investigations of alleged conspiracies. One volume is a narrative of our findings of the events of June 5, 1968 receding and immediately following the assassination. In having these volumes written, it was my intention that they would be a confidential record maintained by the Los Angeles Police Department and the Chief of the Los Angeles Police Department. I always considered the Summary a confidential record. It was never my intention or that of the Department, to my knowledge, that the Summary would be made public. I considered the volumes to be an intra-agency memorandum from our investigative unit to the Chief of Police to assist him in maintaining the material in the filing cabinets, and having an index to them.

6. In preparing the Summary, we did not make any attempts to consider the rights of privacy, or civil rights of individuals who had been mentioned. The Summary includes information that would be considered private and confidential. It contains conclusions regarding individuals who were investigated and found to be completely blameless in the incident. It also contains

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conclusions of the investigating officers about the reliability, truthfulness, and morality of some of the individuals that were mentioned or investigated. Some of the conclusions are critical. The Summary also contains material the L.A.P.D. received from other investigative and law enforcement agencies under promises of confidentiality.

7. Two copies of the 10-volume Summary were presented to the Chief of Police on or about the Fourth of April, 1969. To the best of my knowledge, the Summary has never been released to the public by the Chief of Police or the Chief of the Detective Bureau. The third copy was sent to the FBI archives in Washington, D.C., and I believe has been retained there.

8. Omitted.

9. My recollection is that some point during the investigation I had an interview with Police Chief Tom Reddin. I told him, as I had previously, that it was my opinion that the Kennedy assassination investigation had considerable historic interest and that the potential for suspicion of conspiracies was great, and that in my opinion it would be valuable that some information regarding the effort and concern of the L.A.P.D., and the extent of the investigation, should be released for public consumption. I told him I felt that a book would be the best way to do this, that writing the book would fequire some information from L.A.P.D. files, and that in all probability I would have a co-author work to assist me. I received Chief Reddin's approval to go forward. Later, Chief Reddin retired and Chief Murdock was appointed Acting Chief. I had discussed the entire matter previously with Murdock and I spoke to him for official approval. Chief Murdock indicated that since Chief Reddin had approved my book in the first place, he would not rescind the approval.

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Theodore Taylor. I had no recollection of having shown the 10-volume Summary to Taylor, but I did show Taylor some items and some material from L.A.P.D. files. Much of the material I showed Taylor was material used in the trial of Sirhan, or held by the District Attorney. In showing this material to Taylor, it was not my intention or understanding that this amounted to any publication or release of confidential police information to the public, but was only shown to him as my agent for the purpose of putting together the background material for the book. The book, Special Unit Senator, was published. At no time did Taylor ever come to Parker Center and go into the police investigative files. Generally, Taylor received whatever information he had regarding the investigation from me.

11. I was present at the meeting held in the chambers of then Presiding Judge Charles A. Loring on Friday, May 16, 1969. Those portions of the conversation attributed to me in the transcript (Exhibit A to the Petition of CBS) appear correct to the best of my recollection. The conference was called to discuss the disposition of material admitted in evidence in the trial or marked for identification and retained by the County Clerk. This was the main reason the meeting was called. I, however, was also concerned about the material in the police investigative files. At that point, as I recall, no decision had been made by the L.A.P.D. to release any information from the police investigation files to the public. The matter had been discussed. After the conference in Judge Loring's chambers, the decision was made to hold a press conference. The purpose of this press conference was to release to the public information regarding the Kennedy assassination investigation. This press conference was held on May 28, 1969. The press release attached to . the Petition of CBS was given to the press at that time and read by District Attorney Evelle J. Younger. The conference was held at Parker Center, and the police investigation files were present on the

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stage. After the District Attorney read the press release, the press, many of whom were present, were invited to ask questions. We answered the questions asked based on material from the files present in the room. We did not permit anyone to examine the contents of the files or the Summary. This method of release of information was the method selected by the Police Department in 1969. It was intended to provide the release of information from the Police Department records. The files were then taken back to the Detective Bureau where they remained locked to the best of my knowledge. While I was Chief of Detectives, the files remained locked and were not accessible to anyone except on permission of the Chief of Detectives which was given only on a "need to know" basis to officers of the Los Angeles Police Department. To the best of my knowledge, the Los Angeles Police Department never made any decision that the contents of the investigation files, or the 10-volume Summary, would ever be released or made available to the public. These files were always considered to be confidential.

I declare under penalty of perjury that the foregoing is true and correct.

Executed this 26th day of August, 1975, at California.

ROBERT A. HOUGHTON

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BURT PINES, City Attorney
ROBERT E. THOMSON, Executive
Assistant City Attorney
DION G. MORROW, Assistant
City Attorney
200 North Main Street
18th Floor, City Hall East
Los Angeles, California 90012
(213) 485-5462

Attorneys for Respondents

SUPERIOR COURT OF THE STATE OF CALIFORNIA
FOR THE COUNTY OF LOS ANGELES

11 CBS INC., a corporation,

Petitioner,

NO. C 131722

DECLARATION OF DION G. MORROW IN OPPOSITION TO PETITION

EDWARD M. DAVIS, etc., et al.,

vs.

Respondents.

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DION G. MORROW, under the penalties of perjury, deposes and states:

- 1. I am an attorney at law, licensed to practice in California, and I am an Assistant City Attorney in the City of Los Angeles. I appear before the Court representing the Respondents in this matter. I make this declaration to inform the Court of certain facts regarding the material sought to be disclosed by the Petition herein.
- 2. I have inspected the investigative files of the Los Angeles Police Department relating to the assassination of Senator Robert F. Kennedy. The Los Angeles Police Department has four filing cabinets of material that was accumulated during the investigation of the Kennedy assassination. Three of these filing cabinets are four-drawer cabinets, the fourth is a five-drawer filing cabinet. The five-drawer filing cabinet contains two "half" drawers which

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arm CA 111 3M---2-75 (H-3 contain index cards. These index cards are in alphabetical order according to the last name of the individual, or the name of the business, or the "lead" involved. The index cards contain summaries of interviews, and references to where the full information can be found. The other drawers of the filing cabinets contain material as follows:

- a. Written material in files. This written material consists of interviews, records and other documents. It also includes transcripts of the Grand Jury proceedings in the indictment of Sirhan B. Sirhan, and various police investigative reports. Among these reports are numerous documents on forms of the Federal Bureau of Investigation. On numerous of the forms of the Federal Bureau of Investigation, there appears in writing a statement to the effect that the material is the property of the F.B.I., loaned to a local police agency on the understanding that it will be kept confidential and not released to the public.
- b. Among the written material are numerous arrest reports, both F.B.I. and C.I.I., school records, medical and health records.
- c. In the filing cabinets there are photographs. The photographs include scenes of the rally at the Ambassador Hotel the night Kennedy was shot. They also include numerous other photographs of other places. Some of these photographs were apparently taken by police photographers, and other photographs were apparently taken by citizens who tendered them to the Los Angeles Police Department. Among the photographs is a full set of autopsy photographs of Senator

Kennedy. Also included are various x-rays and diagrams.

- d. Also included are certain video tape recordings. I have not seen the material on these video tape recordings, but I was informed that they consist of television interviews, and the like.
- e. Also included are numerous tape
 recordings. I did not hear these tape recordings,
 but they are all labeled. I was informed that they
 contain transcription of interviews of various
 persons conducted by the investigative team.
- f. Also included are some physical objects collected by the police during the course of the investigation.
- g. Also included are two printed copies of the 10-volume Investigative Summary of the Assassination of Robert F. Kennedy, and a typed "master" of the said Summary.
- h. Also included is a copy of the case presentation workup. This consists of documents, reports, memoranda and photographs.
- i. Also included are overtime records, time sheets, and various internal control documents of the Los Angeles Police Department including receipts for expenditures.
- 3. In addition to the four filing cabinets of material accumulated during the investigation of the Kennedy assassination, there is a fifth filing cabinet containing three drawers of material. This material was accumulated since Special Unit Senator was disbanded in Spring of 1969. It includes communications, interviews, and material that has been collected from time to time since 1969.

- 4. Each of the filing cabinets has a steel strap welded or riveted to its side, and a hasp and padlock. Each filing cabinet, on each occasion I have ever seen it, was locked with this padlock. The keys were obtained from the Chief of the Detective Bureau. The filing cabinets are kept in one of the Detective Bureau offices at Parker Center.
- 5. I have read most of the contents of the 10-volume Summary referred to hereinabove. I have examined all of said Summary. The Summary contains the following material:
 - a. A narrative recitation of the police department findings of the facts of the assassination.
 - b. A narrative recitation of the various investigations made by the L.A.P.D. into possible conspiracy charges and theories which name the names of individuals investigated, and specify certain personal and private information regarding those individuals.
 - c. References to arrest, including juvenile offenses, and other offenses of various individuals investigated by Special Unit Senator.
 - d. Medical information, including mental health information about persons who were investigated.
 - e. Some school records.
 - f. Information given to the Los Angeles
 Police Department by the Federal Bureau of
 Investigation, and other investigative agencies
 which is marked confidential not to be released
 to the public.
 - g. Information which, purportedly, was given to investigators of the L.A.P.D. by

informants who were promised that the information would be kept confidential.

- h. Conclusions and opinions of investigators regarding the morality, honesty, truthfulness and trustworthiness of certain individuals who were investigated or mentioned.
- i. Copies of the various reports including the autopsy report into the death of Robert F. Kennedy, arrest reports, evidence reports, analyzed evidence reports, booking records, telephone logs at Rampart police station, police financial data and work records.
- j. A tenth volume which consists of an Index of the names of people mentioned in the Summary.
 - k. Copies of photographs.
- 6. The narrative portions of the Summary are conclusions drawn from the investigation. These narratives, unless accepted at face value, would have to be checked through the files themselves to be verified. For example, a single sentence in the Summary might refer to several interviews and investigations which led the investigative team to conclude with the sentence. Unless a reader were willing to accept the conclusion of the sentence unquestionably, the sentence would have had no value to the reader. The reader would still have to check the files to verify the conclusion drawn by the investigator.
- 7. The manner in which the Summary is written would make extremely difficult the removal from the narrative portions of material which is privileged or which should not be disclosed pursuant to law. A censor would have to "blue pencil" literally words from sentences, sentences from paragraphs, and paragraphs from pages in order to accomplish that result. For example, in one paragraph the

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narrative may discuss a particular individual. The paragraph may commence with the identification of that individual, including date of birth and residence and other personal information. The paragraph may then continue to summarize that individual's arrest record or contacts with the law, then proceed to a discussion of the individual's apparent work record, and the opinion in which persons in the individual's community appear to hold that person. Then, there may be information detailing the investigation of that person and then a conclusion by the investigator regarding the trustworthiness of this individual or their position in the investigation. It would be extremely difficult to excise the material which could be released to the public without doing harm to various persons from those portions which could not.

- 8. I am aware of the provisions of Section 6259 of the Gov. C. I am also aware that that section provides that, "The Court shall decide the case after examining the record in camera." As appears more clearly from the points and authorities filed on behalf of Respondents, it is our position that the Court must first determine that the documents are "public records" under the Public Record Act and then determine that they are not exempt from disclosure pursuant to 6254(a) or (f) before any examination of the documents themselves would be justified.
- 9. I respectfully direct the Court's attention to the Order to Show Gause herein: The Order to Show Cause does not require Respondents to produce, for inspection by the Court, the material which the Petition seeks to obtain. Further, by reason of the quantity of the material involved, it would not be practical for Respondents to attempt to bring this material into the courtroom.

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Form CA 111 10M-2-75 (N-3) 10. Respondents, I am informed, stand ready, willing and able to obey any final order of any Court of competent jurisdiction in this matter.

I declare under penalty of perjury that the foregoing is true and correct.

Executed at Los Angeles, California, on August 27, 1975.

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DION G. MORROW

Attorney for Respondents

BURT PINES, City Attorney
ROBERT E. THOMSON, Executive
Assistant City Attorney
DION G. MORROW, Assistant
City Attorney
200 North Main Street
18th Floor, City Hall East
Los Angeles, California 90012
(213) 485-5462

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Attorneys for Respondents

SUPERIOR COURT OF THE STATE OF CALIFORNIA
FOR THE COUNTY OF LOS ANGELES

CBS, INC., a corporation,

Petitioner,

vs.

EDWARD M. DAVIS, etc., et al.,

Respondents.

NO. C 131722

DECLARATION OF EDWARD M. DAVIS

I, EDWARD M. DAVIS, hereby depose and state as follows:

- 1. I am the Chief of the Police Department of the City of Los Angeles. I make this declaration in response to the petition herein.
- Department, certain material relating to the investigation of the assassination of Senator Robert F. Kennedy, which occurred on June 5, 1968. This material consists of papers, photographs, tape recordings, and some physical objects. In these files, there is a card file which contains excerpts of the interviews of the various persons interviewed in the case. The material is housed in filing cabinets located at Parker Center, Los Angeles, California. The filing cabinets are locked with steel bands and padlocks. They are retained in a locked condition at all times, and access to them is limited to officers of the Los Angeles Folice Department and qualified members

Frim Co. 111 10M--2-75 /N-3+ of the City Attorney's or District Attorney's staff. The material has been so retained constantly since the files were established by the Special Unit Senator. Access to the files is accomplished only by getting keys from the Chief of Detectives and only on a "need to know" basis. The files are not public and have never been public. To the best of my knowledge, information and belief, no investigative reporter, or any other member of the press or public has ever had access to the files or to their contents.

- 3. In addition, there is a document entitled "Investigation Summary of the Assassination of Robert F. Kennedy, June 5, 1968."

 This document consists of 10 soft-bound volumes. There are two copies of this document in the possession of the Los Angeles Police Department, and one in the possession of the FBI in Washington.

 Both copies held by the L.A.P.D. are kept in the same filing cabinets referred to hereinabove, and under the same lock and key system.
- 4. The Summary is an intra-agency memorandum. It is a summary of the work of Special Unit Senator, and a report to the Chief of Police of the Los Angeles Police Department of that work. It was intended to be an index and summary of the material in the filing cabinets. It was not ever intended to be a public document, and the Los Angeles Police Department does not consider that it is a public document.
- 5. The material in the filing cabinets is a record of an investigation conducted by a local police agency, namely, the Los Angeles Police Department, as defined in Section 6254(f) Gov. C.
- 6. The material in the filing cabinets, and the 10 volume investigation Summary each and both contain records, the disclosure of which is exempted or prohibited pursuant to the provisions of Federal or State law, including provisions of the Evidence Code relating to privilege as provided in Section 6254(k) Gov. C. That material consists of records of arrests, medical, health and psychiatric records, school records, records received under premises

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of confidentiality and agreements of confidentiality from the Federal Bureau of Investigation and other law enforcement agencies, probation records, parole records, financial records and records privileged from disclosure under Section 1040 Evidence Code.

7. In addition, the files and the Summary contain medical or similar files the disclosure of which would constitute an unwarranted invasion of personal privacy as specified in Section 6254(c) of the Gov. C. These records include medical and health records, psychiatric records, personnel records, and other information that would be an invasion of privacy of certain individuals were it to be released to the public.

8.— The police investigative files also contain duplicates of the material which was admitted into evidence in the trial of Sirhan B. Sirhan, now retained by the Clerk of the Superior Court in Los Angeles and available for inspection through the said Clerk. Such material, in large measure, is also in the possession of the District Attorney of Los Angeles County. The Office of the District Attorney, in a press release made May 28, 1969, stated that they would permit access to the said material in their possession by qualified individuals. Qualified individuals have inspected the material in the hands of the District Attorney from time to time since 1969.

- 9. On May 28, 1969, a press conference was held at Parker Center, at which time the investigation files and all of the material in the possession of the Los Angeles Police Department was present.
- 10. The 10 volume Summary in this case is the only time that such a summary has been prepared by the Los Angeles Police Department. It was prepared in this instance because of the length, complexity, and scope of the investigation into the Kennedy assassination.

 The Summary is, therefore, not retained in the ordinary course of business of the department as specified in Section 6254(a) of the

Government Code.

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11. In addition to the above specified statutory grounds, declarant states that on the facts of the particular case, the public interest served by not making the record public clearly outweighs the public interest served by disclosure of the record. In this particular, declarant states as follows:

- The evidence in the trial of Sirhan B. Sirhan, including the ballistics evidence, photographs, the transcript of testimony, and the other evidence presented in Sirhan's trial, is in the custody of the County Clerk. It has been examined on numerous occasions by numerous persons. Affiant is informed that recently the presiding judge of the Superior Court in Los Angeles made an order that certain ballistics examinations be made of the evidence, which order has not yet been complied with. In addition, a special counsel has been appointed to the District Attorney's Office for the purpose of examining that evidence. The public's interest in knowing about the evidence in the Sirhan case will be satisfied by the examination of the Superior Court evidence. This has nothing to do with the police investigation files.
- b. There is evidence in the possession of the District Attorney's Office which largely duplicates the evidence on file with the Court, and additional evidence not introduced. This evidence is released to the public through the District Attorney's Office to reliable persons. It has been examined by petitioner in this case.
- c. The Los Angeles Police Commission has announced to the public, including the petitioner, that it will make available information from its files in answers

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to written questions. These questions are to be submitted in writing to the Secretary of the Police Commission. A true copy of a transcript of the statement of the President of the Police Commission to this effect is attached hereto as Exhibit A. Thus, the public will be able to ask questions of the Police Department and receive answers thereto, including copies of photographs. In the event the answers given still do not satisfy the public, a conference with a committee consisting of one Police Commissioner, one Assistant Police Chief, two police investigators, and one City Attorney representative is provided for. Thus, the public's curiosity about the information in the police investigation files can be satisfied without compromising the privacy of the various persons whose names are mentioned in the file and without breaching the integrity of the Police Department investigative records.

d. It is absolutely necessary that the investigation files of the Los Angeles Police Department not be subject to disclosure to the public under the Public Records Act in this case, or in any other. Police work requires a certain amount of confidentiality. Witnesses and members of the public will not give information to police investigators unless they have confidence that the investigators will keep the information given them from the public. In many instances, informants fear for their lives, their reputations or their property. They speak to police officers because they think they can trust them not to breach

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the confidentiality of the information given. Other police agencies deal with the Los Angeles Police Department because they know that the Department conducts its affairs in a professional manner, and that information given to the Department will not be released to the public. Thus, in the Kennedy assassination investigation, the Federal Bureau of Investigation cooperated closely with the Los Angeles Police Department. FBI records, files, interviews, photographs and tape recordings were either given to or duplicated for the L.A.P.D. investigation files. In each instance, this was done with the express understanding that the information furnished by the FBI would be retained in a confidential status and not released to the public.

- e. The police investigation files, and the 10 volume Summary, contain the opinions and conclusions of investigating police officers regarding the veracity, reliability, and other traits of personality and character of some individuals who were either interviewed or investigated by the police. Not all of these conclusions are of a laudatory nature. The exposure of these conclusions, made as memoranda by the police officers only for the purpose of completing their investigation and analyzing the value of the information regarding these individuals, could subject the said investigating police officers, and the department, to potential claims of liability.
- f. Although we consider the case of the assassination of Robert F. Kennedy to be closed, the statute of limitations never runs on murder and if

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the Police Department ever received any credible evidence of the existence of a conspiracy in the killing, or that any other person was involved in the assassination, we would seek prosecution of such individual. In that event, the investigation files now in our possession might have some relevance. The release to the public of the information in those files could amount to prejudicial pre-trial publicity and harm prosecution of such individuals.

12. For the reasons stated, it would not be in the public interest that the contents of the files be made public and declarant prays the petition be denied.

I declare under penalty of perjury that the foregoing is true and correct.

Executed at Los Angeles, California, this <u>26th</u> day of August, 1975.

EDWARD M. DAVIS CHIEF OF POLICE