To Senators Metzenbaum and Simon,

In the event they may be of interest to you I enclose copies of my  $today^{\dagger}s$ letter to a reporter, along with the documents I refer to in that letter.

Sincerely,

Harold Weisberg
7627 Old Receiver Road

Frederick, Md. 21701

Today's Post story reminded me that the old surveillance case may not be the only one on which Rehnquist sat improperly as a Supreme Court Justice because in the Department of Justice his was a policy role in FOIA matters. So, if he sat on FOIA cases, was it improper? Was he defending himself as well as his former client, the Department and the entire government?

These records are from FBIHQ, the Dallas field office and the Department files.

Some of what Rehnquist wrote in response to inquiries is, if taken literally, false. He does not limit himself to the statement that most of the Warrent Commission records have been disclosed. He says most of those of the entire government and the FBI alone had enormously more than the Commission, including what the Commission got from the FBI.

Moreover, the policy with regard at least to the investigative files FOIA exemption, was to in effect rewrite the Act, as the Congress decided in restating its intentions in the 1974 amending of the Act. As you may remember, it was my case over which this was done. And as you probably have no way of knowing, at the district and appeals court levels the government prevailed by overtly false swearing. I am not, of course, blazing Rehnquist for that.

It thus looks as though we are about to have a chief justice who was responsible for the executive agency rewriting of an act of Congress and who will be sitting in judgement on his own record, with a new associate justice, Scalia, is pretty much the same position and in Scalia's case, he has already sat on FOIA cases.

How Rehnquist could have had any knowledge of the thoroughness and completeness of the Warren Commission's work or any other work, as he represents, is not apparent. But he does not even represent that what he says is what others have told him. Nor is it apparent how he could have had any knowledge of the nature of criticism of the official investigations. What is now without question, regardless of how one may feel about the official investigations and their conclusions, is that what Rehnquist says is not true, that the most profound questions remain and will linger simply because of the failures and omissions of those investigations.

Sincerely,

Harold Weisberg

## UNITED STATES GOV NMENT emorand

: J. Edgar Hoover TO

Director

Federal Bureau of Investigation

FROM : William H. Rehnquist

Assistant Attorney General

Office of Legal Counsel

subject: Five-Year Review of Warren Commission Files.

Mr. Rinhos 1970 r. Callahan Mr. Casper. Mr. Mr. # Miss Gandy.

The Attorney General has referred to me the letter to him. of August 17, 1970 from Herbert E. Angel, Acting Archivist of the United States (a copy of which is attached), notifying the Department that it is time for the documents in the Numbered Document File of the Warren Commission which have previously been withheld from public scrutiny to be reviewed for the purpose of determining whether any of those documents may now be released. Mr. Angel points out that the documents of the Department in question include "about four linear feet of reports of the Federal Bureau of Investigation" and "Commission Document 355, a volume (about 2 inches thick) of copies of summaries of FBI interviews with acquaintances of Jack L. Ruby. Mr. Angel states that the Archives will be pleased to make these documents available to those members of the Department selected to review them.

In late 1968, at the request of the Attorney General, this Office made a complete review of all of the documents in the Commission's files and listed those items which appeared to be releasable. We recommended to the Attorney General, however, that no release of documents be made at that time. My predecessor, Mr. Frank Wozencraft, stated in a memorandum to the Attorney General that-

[I]n view of the lack of substantive value of these. materials and the very small proportion which they represent of the total presently withheld, I do not believe that any constructive purpose would be served, by their release prior to the review scheduled for 1970, for which this list would furnish an appropra SEP. riate starting point.

NOT REPORDED 145 SEP 24 1970

Section 174

The Attorney General accepted this recommendation, and no new release of documents was made at that time.

In view of the fact that the Department's documents which are presently being withheld were generated by the Bureau, it is appropriate that the Bureau assist in the present five-year review. The inventory prepared by this Office in 1968 will, we believe, facilitate the task at hand. The attorney in this Office handling this matter is Steven P. Lockman, code 187, extension 2053. If you will designate an individual from the Bureau and direct him to notify Mr. Lockman, we can proceed with the review and the preparation of a recommendation to the Attorney General.

Attachments

emoranuu.n Mr. Mohr. Mr. Rislop Mr. BrennanCD. SEP &r. Callahan\_ : J. Edgar Hoover TO Mr. Casper. Mr. Conrad Director Federal Bureau of Investigation FROM : William H. Rehnquist Mr. Assistant Attorney General Mr. Walters Office of Legal Counsel Me. F . rs SUBJECT: Five-Year Review of Warren Commission Files. Tele. Room Miss H. mes The Attorney General has referred to me the letter to him of August 17, 1970 from Herbert E. Angel, Acting Archivist of the United States (a copy of which is attached), notifying the Department that it is time for the documents in the Numbered Document File of the Warren Commission which have previously been withheld from public scrutiny to be reviewed for the purpose of determining whether any of those documents may now be released. Mr. Angel points out that the documents of the Department in question include "about four linear feet of re-Department in question include "about four linear feet of leap ports of the Federal Bureau of Investigation" and "Commission" Document 355, a volume (about 2 inches thick) of copies of summaries of FBI interviews with acquaintances of Jack L. Rhby. Mr. Angel states that the Archives will be pleased to make these documents available to those members of the Department selected to review them.

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Attachments.

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GENERAL SERVICES ADMINISTRATION

North Archive and Records South

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Monorable John W. Mitchell Attorney General Washington, D. C. 20530

Dear Mr. Attorney General:

The President's Cormicsion on the Assassination of President Kennely transferred its recerds to the Pational Archives in Povember 1964 to be "permanently preserved under the rules and regulations of the National Archives and applicable Paderal law" (Recort of the Cormission, p. XV). The records included some documents which are withheld from disclosure by specific statutes, security classified records, investigatory files compiled for law enforcement purposes, and medical and personnel records. It was apparent that the records of the Cormission would have to be reviewed on a document-by-document basis in order to identify the relativally few documents of this nature that could not immediately be made available for research.

This review was conducted in 1965 in accordance with "Guidelines for Review of Materials Submitted to the President's Commission on the Assassination of President Kennedy," which were propered by the Department of Justice in consultation with the egenciat which furnished records to the Commission (copy enclosed). There these guidelines (pege 2) it is the respensibility of the Arrivist of the United States to arrange for successive reviews of the records of the Commission that are withheld from recurring. 13 it is now five years since the review of the Rumbered Recursity File of the Commission in 1965, it is time for the Comments that were withhold from research at that time to be reviewed equin as indicated in the last paragraph of the guidelines. The Estieral Archives will be pleased to show the cocuments withheld from research at the request of your Department to any members of your staff who may be selected to review them. The following documents are withhold at the request of the Office of Legal Counsel of the Department of Justice:

1. About four linear feet of regards of the Federal Europa of Investigation.

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2. Cornisgion Document 355, a volume (about two inches thick) of copies of summaries of FDI interviews with acquaintenects of Jack L. Ruby which was transmitted to the Commission by a letter dated Tebracy 4, 1934, of the Assistant Attorney Coneral in charge of the Criminal Division of the Department. Withhold under Guideline 30.

The following staff numbers of the National Archives may be called for any additional information that may be needed: Mr. Fark G. Echhoff, Director, Legislative, Judicial and Diplomatic Records Division, or Mr. Marien M. Johnson, on Code 13, Extension 23171.

Singerely,

RERBERT E. ANOEL
Acting Archivist
of the United States

· Enclosure

Form No. G-IF (Rev. 7-13-62)

### FROM

## OFFICE OF LEGAL COUNSEL

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The Attorney General		Memorandum
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Deputy Attorney General	1.54	Attached for appropriat
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Assistant Attorney General, Criminal	X	though correspondence on
The first of the f	1	this subject was formerly
Assistant Attorney General, Internal Security	\ Y.	handled in this Office,
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Assistant Attorney General, Lands	***	of this nature are now
		answered in your corre-
Assistant Attorney General, Tax		spondence section! Also
	30.00	attached is Mr. Brown's
Director, Federal Bureau of Investigation.	18	Letter dated Feb. 21, 1970
	14:	to the Attorney General!
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the state of the second		William H. Rehnquist
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UNITED STATES GOVERNMENT

DEPARTMENT OF JUSTICE

# Memorandum

RECEIVED

SEP 24 9 36 AH 771 Sept. 23, 1970

- : \_William H. Rehnquist Assistant Attorney General

Office of Legal Counsel

FROM : Richard G. Kleindienst

Deputy Attorney General

subject: Preedom of Information Act

Attached is a letter from Mr. Emory'L. Bro in which he seeks review by the Attorney General of my denial of his request for information contained in FBI investigatory files. Also attached is a memorandum from the Director of the FBI commenting on Mr. Brown's request.

Would you please review this matter in accordance with the usual procedure.

OCT 1 5 1970

WHR: BCS: dp

cc: Files
Mr. Rehnquist

Mr. Schmidt Mrs. Copeland

APR 1 0 1969 .

Honorable Walter F. Mondale United States Senate Washington, D. C. 20510

Dear Senator Mondale:

You have requested our consideration of the attached letter of management concerning the conclusions of the Warren Commission Report. See argues that the evidence suggests that President Kennedy was shot from the

The Warren Commission made a thorough analysis of the facts of the assassination and its conclusions based on this analysis are plainly set forth in its report. Every citizen is certainly free to form his own conclusions as to the facts as he understands them. The Department of Justice, however (as I am sure you will appreciate), is simply not in a position to enter the debating lists against every individual who takes issue with the Commission's conclusions.

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I regret that we cannot be more helpful in responding to make the control of th

Sincerely,

William H. Rehnquist Assistant Attorney General Office of Legal Counsel

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WHR: SPL: dp 129-11 Section 31,1382 cc: Mr. Lockman Mrs. Copeland Files

MAR 2 1971

Honorable Jacob K. Javits United States Senate Washington, D. C. 20510 W3/2

SIL

Dear Senator Javits:

Your memorandum of February 24, 1971, which requests the views of the Department of Justice on a letter from one of your constituents, has been referred to this Office for reply. Your constituent refers to an article in the May, 1970 issue of Computers and Automation magazine concerning the assassination of President John F. Kennedy. We have been unable to locate this issue of the magazine, but it appears that the article questions the performance of the Warren Commission and is critical of the withholding by the National Archives of certain of the documents compiled during the investigation.

As you know, the Warren Commission conducted an exhaustive investigation of the circumstances surrounding the assassination. Its Report spans 26 volumes and consists of many thousands of pages. In addition, it contains numerous exhibits and interviews. While there are those who are critical of the performance of the Commission, it does not appear that any of the critics has produced evidence which would cast serious doubt on the conclusions reached by the Commission.

It is, of course, true that certain data compiled by the Federal Bureau of Investigation as well as other governmental agencies was not disclosed to the public in the first instance. However, a review of all the documents compiled on the assassination was conducted in 1965, and as a result of that review the great majority of the documents were made public. A subsequent review was conducted in late 1970, and a number of the documents previously withheld

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were released at that time. Thus, only a very small percentage of the results of the Government's investigation of President Kennedy's assessination are not now public.

Certain items, as one can well understand, must be withheld from public scrutiny. Documents pertaining to the autopsy or investigative reports containing false and slanderous matter should not be released. The withholding of documents of this nature in no way suggests any official intention to suppress the truth. Indeed, the release of substantially all of the data collected, together with the issuance of the voluminous report of the Commission, demonstrates in my view quite clearly the Government's commitment to a full disclosure of the facts.

I hope that the foregoing assists you in preparation of a reply to your constituent.

Sincerely,

William H. Rehnquist
Assistant Attorney General
Office of Legal Counsel

## United States Benate

February 24, 1971

Respectfully referred to Congressional Liaison Department of Justice Washington, D.C.

for such consideration as the communication herewith submitted may warrant, and <u>for a report</u> thereon, <u>in duplicate</u> to accompany <u>return of</u>

Inclosurer 38 By direction of 121 27 Jacob K. Javits

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FEB 1 1 1969

Honorable George Murphy United States Senate Washington, D. C. 20510

Dear Senator Murphy:

cc: Files

Mr. Hoffman

Mr. Richman.

Mr. Schmidt. Mrs. Copeland

W 2/11

This is in response to your letter of January 17, 1969 concerning the call you received from

released the x-rays and autopsy photographs taken in connection with the assassination of President Kennedy.

These pictures were transferred to the Archives by President Kennedy's family pursuant to 44 U.S.C. 397(e) (1) (since codified as 44 U.S.C. 2107(1) by P.L. 90-620). This provision authorizes the Archives to accept historical materials relating to a President subject to reasonable restrictions as to their use. The Kennedy family desired to prevent the undignified or sensational use of these materials (such as public display) or any other use which would tend to dishonor the late President or cause unnecessary suffering to his family.

Accordingly, the Kennedy family, with the agreement of the Administrator of the General Services Administration (which has jurisdiction over the National Archives), set certain restrictions on the use of these photographs. Basically, the use of these materials was limited to official Federal investigating bodies and to serious pathologists and scientists investigating the assassination, except that non-official pathologists and experts should not have access to the materials for five years after the transfer, which took place October 29, 1966, unless the Kennedy family granted permission.

Because of the continuing controversy about the x-rays and autopsy photographs, Attorney General Clark

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in February, 1968 officially requested an impartial panel of medical experts to review these materials to determine the accuracy of the original autopsy report. That report had concluded that President Kennedy had been struck by two bullets, both fired from a position behind him. This was the basic conclusion of the Warren Commission. The 1968 panel, the members of which were selected by the Presidents of Stanford, Johns Hopkins, and Michigan State University, and the President of the College of American Pathologists, reviewed the materials and reported unanimously that they were in agreement with the conclusions of the original autopsy report.

The United States opposed the request of District Attorney Garrison that these materials be released for a state criminal proceeding. The opposition was primarily on the ground that such disclosure would not comply with the conditions of the agreement whereby the materials were transferred to the Archives and would hence violate the authorizing statute.

I hope that this information is of interest to

Sincerely,

William H. Rehnquist
Assistant Attorney General
Office of Legal Counsel



### UNITED STATES DEPARTMENT OF JUSTICE

WASHINGTON, D.C. 20530

December 8, 1969

MEMORANDUM TO GENERAL COUNSELS OF ALL FEDERAL DEPARTMENTS AND AGENCIES

Coordination of Certain Administrative Matters under the Freedom of Information Act, 5 U.S.C. 552.

The Freedom of Information Act, providing for compulsory disclosure of agency records not exempted by the Act, confers administrative responsibility on each agency and makes the agency's final decisions subject to judicial review. The Department of Justice conducts litigation in defense of agency determinations under the Act and furnishes certain advisory and other services pertaining to Freedom of Information problems. In general, the Department's litigation functions in this area are conducted by the Civil Division, and the advisory and other functions are conducted by the Office of Legal Counsel.

In discharging these functions, the Department has noted several developments which we believe

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lost cases in court which involved a number of the exemptions contained in the Act. Consumers Union v.

Veterans Administration, 301 F. Supp. 796 (S.D.N.Y.

July 10, 1969) (involving exemptions 2, 3, 4 and 5);

General Services Administration v. Benson, 415 F. 2d 878

(9th Cir. Aug. 26, 1969) (exemptions 4 and 5). Second, there has been considerable variation in agency practices with respect to consulting the Department on Freedom of Information controversies before the agency takes final action which may result in the filing of suit against the agency. Third, there are particular problem areas under the Act which are common to a number of agencies, where an exchange of views may be beneficial.

The implications of the judicial decisions cited above, as well as other cases, are under continuing review in the Department. However, enough review has already been accomplished to point to two conclusions: (1) Although the legal basis for denying a particular request under the Act may seem quite strong to an agency at the time it

elects finally to refuse access to the requested records, the justification may appear considerably less strong when later viewed, in the context of adversary litigation, from the detached perspective of a court and from the standpoint of the broad public policy of the Act; (2), An agency denial leading to litigation and a possible adverse judicial decision may well have effects going beyond the operations and programs of the agency involved, insofar as it creates a precedent affecting other departments and agencies in the Executive Branch.

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In view of the foregoing, it seems manifestly desirable that, in most instances, litigation should be avoided if reasonably practicable where the government's prospects for success are subject to serious question. This can often best be done if, before a final agency rejection of a request has committed both sides to conflicting positions, the matter is given a timely and careful review, in terms of litigation risks, government-wide implications, and the policy of the Act, as well as the agency's own interests. To facilitate review of the nature just described, we need your cooperation. To

an informal committee of representatives of the Civil

Division and of the Office of Legal Counsel. The functions of this committee will be to assist in such review and help assure closer coordination in our work.

We request that in the future you consult this Department before your agency issues a final denial of a request under the Freedom of Information Act if there is any substantial possibility that such denial might lead to a court decision adversely affecting the government. Such consultation will serve the review function discussed above, and in some instances may also enable us to assist you in reaching a disposition of the matter reasonably satisfactory both to your agency and to the person making the request. The requested consultation may be undertaken

<sup>1/</sup> The members of this committee as of now are: Jeffrey F. Axelrad, Civil Div., ext. 3300; Robert V. Zener, Civil Div., ext. 3354; Steven P. Lockman, Office of Legal Counsel, ext. 2039; and Robert L. Saloschin, Office of Legal Counsel, ext. 2674, chairman. Deputy Assistant Attorney General Thomas E. Kauper, Office of Legal Counsel, ext. 2051, will be chairman ex officio.

formally or informally as you prefer, and ordinarily should be directed initially to the Office of Legal Counsel rather than to the Civil Division.

As regards the third development under the Act noted near the beginning of this memorandum -- the emergence of certain problem areas common to several agencies on which exchanges of view and experience may be mutually beneficial -- there is one such area warranting mention at this time. This area consists of various questions as to the availability of information on the testing of manufactured and other products (including such items of information as the identity of the maker or supplier, brand names, models, generic descriptions, test criteria, test procedures, test results, comparative ratings, limitations pertaining to products or characteristics not tested, etc.). If the activities of your agency involve testing or information pertaining thereto, we would welcome any statements of experience, policies or views which you may care to provide. Such statements may prove useful to other agencies engaged in similar activities and to this Department in representing or counseling such agencies.

It is our hope that through the consultation and review procedures outlined above and through exchanges of experience and views on problems of common interest, positive benefits will accrue to individual agencies, the government as a whole, and the public.

Please feel free to call us if you have any questions about the foregoing.

William H. Rehnquist

Assistant Attorney General Office of Legal Counsel

William D. Ruckelshaus Assistant Attorney General

Civil Division