

### UNITED STATES DEPARTMENT OF JUSTICE OFFICE OF THE DEPUTY ATTORNEY GENERAL WASHINGTON, D.C. 20530

JUL 27 1978

James H. Lesar, Esquire Suite 600 910 Sixteenth Street, N. W. Washington, D. C. 20006

Dear Mr. Lesar:

Receipt of your letter of July 6, 1978, is acknowledged.

Although this Office has previously made administrative appeal recommendations or decisions encompassing many of the same records which are the subject of your recent letter, I have nonetheless decided that your new "omnibus" appeal should be accepted and processed. We cannot ordinarily do this, for obvious reasons, but I consider it appropriate in this particular case. We will concern ourselves with the records which were reviewed, how those records were reviewed, and whether all appropriate records were reviewed. We will, however, limit ourselves to records which have not been the subject of prior judicial rulings, which are not the subject of other pending litigation, and which were not agreed to fall outside the scope of this litigation per the Affidavit filed with the court on August 5, 1977. If you question any of these limitations, please bring your views to my attention at the earliest possible moment. My intent in imposing these parameters to our review is solely to expedite the pending lawsuit from which this appeal emanates. Needless to say, the conclusions we reach and the guidance we provide to the Bureau will also be applicable to any other King records processed by the Bureau or otherwise within the Department.

I have reviewed in detail the two reports prepared by Mr. Weisberg. The copies you furnished me are missing two pages -- page 52 of the shorter report and page 5 of the longer one. I would appreciate receiving copies of these two pages, as well as of the two indexes you mention in your letter (first, to the names that have appeared in books on the subject of Dr. King's assassination and, second, to the testimony at the habeas corpus hearing in October, 1974), if you believe they would be of value to my staff.

Attached is a copy of a memorandum containing preliminary guidance I have disseminated to my staff. It relies heavily on Mr. Weisberg's two reports, but that should not be taken as suggesting that we are reviewing only the excisions he mentions. As you will see from the memorandum, we are merely using these as specific examples of what should be reviewed to determine whether, and to what extent, reprocessing of these records should be required. Rather than rely on a random sample of denials and excisions, as is our usual practice in cases where a review of all withheld materials is impossible, we will focus initially and primarily on a reasonable number of those specific instances of Bureau processing which have been challenged by your client. This should ensure that the outcome is as fair to him as it can be.

On Tuesday, July 18, I spent over two and one-half hours at the Bureau, engaged in preliminary discussions concerning the processing of this omnibus appeal. I was accompanied by Mr. Mitchell, Ms. Burton and Ms. Govan of my own staff, all of whom will be involved with me in the review of the records, and by Ms. Ginsberg and Mr. Metcalfe of the Civil Division. We met with Messrs. Bresson, Beckwith, Fann, Hartingh, Wood and Mathews of the Bureau. All of us were briefed by Mr. Larry Fann, the agent in charge of the processing of the Rosenberg records, on the ways various exemptions are (and are not) being used by his team. Our subsequent discussions established that the Bureau personnel in charge of processing records pertaining to the assassination of Dr. King believe that the job was done -- in the latter stages at least -- in substantial compliance with this Department's guidelines concerning cases of historical importance and public interest, as well as in substantial conformity to the way in which the records pertaining to the Rosenberg case are being processed. The validity or non-validity of this view remains, of course, to be determined by our own review of the records. Although we will be looking at all of the exemptions cited, it seems to me, tentatively, that we should concentrate our maximum efforts on the use of 7(C) and 7(D) in situations where they have operated (or either of them has operated) to deny access either to substantive information obtained by the Bureau or to the identity of any individual known to have been involved in any way in any incident or situation relevant in the broadest sense to the assassination of Dr. King. I would welcome whatever comments or suggestions you and Mr. Weisberg might have concerning the way we plan to go about conducting our review, as I fully expect that we may need to modify our procedures as we go along.

I simply have no idea how much time will be required before we will be in a position fairly to evaluate the Bureau's processing, define the extent of any necessary reprocessing, and provide all appropriate guidance for any such reprocessing. I will, however, keep you advised of our progress on a periodic basis.

Sincerely,

Quinlan J. Shea, Jr., Director Office of Privacy and Information Appeals

Attachment

CC: Mr. Harold Weisberg

Ms. Betsy Ginsberg

UNITED STATES GOVERNMENT

DATE

REPLY TO ATTN OF: Quin

memorandum

SUBJECT: Omnibus Appeal Concerning the

Assassination of Dr. Martin Luther King

JUL 27 1978

ro: Doug Mitchell Faith Burton Cindy Govan

Attached hereto is a copy of a letter from me to Mr. James H. Lesar, attorney for Mr. Harold Weisberg. As indicated therein, the purpose of this memorandum is to set forth preliminary guidance for the processing of this omnibus appeal.

Our goal in this case is simple -- to ensure that all material that can be released to the general public is released. Although a "knowledgeable requester" under the Freedom of Information Act has no greater entitlement to access than any other member of the public, the expertise of such a requester can be very relevant in determining what in fact can or must be released. This is particularly true when questions under 7(C) or 7(D) are being addressed. For that reason I have reviewed two reports prepared by Mr. Weisberg and have relied on them as primary sources of matters to check out in the course of our review. Copies of these reports will be made available to each of you within the next few days.

Tab A is a list of specific matters I want looked into which go more or less to the question of the general handling of the case by the F.B.I. (to some extent these items may overlap each other, or items on Tab B, but I want each point addressed separately). References are given to pages in Mr. Weisberg's two reports which, in turn, cite to specific sections and serials. Because of his familiarity with the case, I want Doug Mitchell to coordinate the work on these points, most of which should be able to be pursued fairly expeditiously.



At Tab B are lists of specific problems, incidents and persons, again with references to the two reports. In many of these instances it will be necessary to obtain some degree of familiarity with both the persons involved and their roles in the case, as well as their treatment by the Bureau in processing the records. I want Faith Burton to coordinate this aspect of the case. In addressing 7(C) and 7(D) matters, we do have to consider the extent to which the fact that we are dealing with records which, for the most part, are less than ten years old is a relevant factor in making decisions on close questions. To whatever extent that factor is considered by you to be of significance in specific instances, please bring those matters to my attention.

I will be participating in the review process personally to the extent I can and am available to all of you any time you have questions or need interim guidance. To whatever extent it will help us, I will pass specific questions back to Mr. Weisberg to get the benefit of his knowledge of the case.

Last and most important, understand that you are not to limit yourselves to the specific points and instances covered in the Tabs. Using these as starting points, go where your sound professional instincts take you. Although we are interested in the entire file, we should concentrate on the important personages, incidents and evidence to the greatest possible extent. To the extent information in these areas is exempt from mandatory release, the public interest would seem to support release as a matter of discretion in most circumstances. On the other hand, if individuals are entitled to 7(C) or 7(D) protection, we should be careful to ensure they get it, even if the withholding of substantive information is necessary.

Attachments

#### TAB A

#### BASIC CONSIDERATIONS

1. FILES PROCESSING, GENERAL: What files, from where, have been reviewed? To what extent have files pertaining in any way to Dr. King not (or not yet) been reviewed?; why not? Give particular attention to any "Hoover" files. To what extent may possibly relevant files not require our attention at this time, by virtue of previous judicial rulings, other pending litigation, the stipulation mentioned below, etc.?

Short Report (SR)3, 18, 19, 31, 33, 34, 35, 39, 44, 45, 46; Long Report (LR)17, 81, 84, 87, 88-89, 95, 103, 142, 149.

2. STIPULATION OF AUGUST 5, 1977: A stipulation (copy attached) was filed in this case on August 5, 1977. Has all processing required by the stipulation been completed?

See SR18, 25, 43, 45.

3. INCONSISTENT PROCESSING: From the briefing we received, it appears that the first major portion of these records was processed in a considerably different fashion than was the latter portion (e.g., handling of agents' names). What were the differences in treatment? To what extent (if at all) has the Bureau satisfactorily reprocessed these records?

See SR3, 23.

4. EXEMPTIONS 2, 3, 5, 6, 7(E) and 7(F): Review again all uses of exemptions 2, 3, 5, 6, 7(E) and 7(F) that can be located without the expenditure of an undue amount of time and effort.

See SR50; LR13, 15(2), 22, 28, 29(2), 31, 35, 41, 57, 59, 62, 63, 65, 66, 67, 69(2), 77, 84(2), 85, 92, 104, 107-108, 120, 121, 133(2), 136, 138, 140.

5. NON-PROVIDED ATTACHMENTS: The matter of "attachments" that are listed, but have not been provided, is touched on in the stipulation filed on August 5, 1977, and is mentioned many times by Mr. Weisberg. To what extent have all reasonable efforts been made to locate such attachments outside the files reviewed by the Bureau in this case (by requests to other agencies or components of the Department, etc.)?

(continuation of Number 5)

See SR4, 6; LR7, 8, 9, 11, 12, 16(4), 47-48, 51, 64, 65, 110.

6. RELEASES TO OTHER REQUESTERS: Mr. Weisberg claims that relevant records have been released to other requesters, but not to him. To what extent has this occurred? To what extent is this the result of the stipulation of August 5, 1977? What other explanations can be provided?

See SR48; LR139, 140.

7. PROSECUTOR'S CASE: Review the matter of the "prosecution's case" index cards and their underlying records (29 sections, with only 25 numbers). Mr. Weisberg claims that the index cards were reprocessed, but that the underlying records have not been. Is this true? Must or should the underlying records be reprocessed?

See SR3.

CRANK AND SPITE ACCUSATIONS: Unlike the Rosenberg and Hiss cases, the investigation into the assassination of Dr. King (like that of President Kennedy) seems not to have been particularly sharply focused. In the earlier cases, there was always a connection between an individual being checked out and the subject matter or personages of the cases. We have been told that there were many allegations made to the Bureau in the course of the King investigation where it turned out that either the person making the allegation, or the person about whom it was made, or both, had no connection with the case at all. At least some of these allegations appear to have been motivated by spite, caused by the mental or emotional condition of the person making the allegation, etc. Analyze this aspect of the case and give me your views as to whether there is a reasonably discrete category of persons of this kind where names should not be released on privacy grounds -- because they in fact had absolutely no connection with the case.

9. RELEASES TO OTHER WRITERS: Although we have once addressed the point, review again the matter of any releases by the F.B.I. to other writers (authors or media). Mr. Weisberg seems to claim that Jeremiah O'Leary admitted to him receiving information on this case from the Bureau.

See SR3-4, 40-41; LR30, 37, 46, 78, 106, 118, 130, 145, 146, 156.

10. REPORTS TO ATTORNEY GENERAL: There are an number of references to twice-daily reports to the Attorney General during the pendency of this investigation. Were these oral or written? If the latter, have copies been released?; if not, why not?

See LR3.

11. AG ORDER TO FBI TO INVESTIGATE MURKIN: Was there ever a written request from the Attorney General to the F.B.I. to investigate MURKIN? If so, has it been released?; if not, why not?

See LRI1.

12. REFERRALS: There appear to have been referrals to other agencies and components of the Department of Justice. What is the status of these referrals, as far as we know or can ascertain?

See LR2, 19, 20, 24A, 25, 32, 33, 41, 42, 45, 56, 57, 62, 64, 69, 91, 96, 97, 104, 107, 117, 120-121.

13. <u>LAB-RECORDS/REPORTS</u>: To what extent are any matters (including such "loose ends" as agents' names, etc.) pertaining to laboratory records and reports something with which we need be concerned at this time?

See SR22, 31-32; LR3, 9, 35A, 163-164.

14. "DUPLICATE" RECORDS: How was the matter of "duplicate" records (e.g., Headquarters and Memphis FO) handled? What were the criteria for determining whether record copies in each

were or were not duplicates which did not warrant double processing? Were any records not processed on the basis that they contained "information" that had been reported to Headquarters (even though physical copies of the same records did not exist in Headquarters files)?

See SR28, 28-29.

15. ADAMS TESTIMONY: On a number of occasions, Mr. Weisberg and I have been promised that he would be provided certain testimony by Associate Director Adams. Please get this material to me as soon as possible for transmission to Mr. Weisberg.

See SR39.

16. LOCAL AUTHORITIES AND RCMP -- 7(D): To what extent was material (information, records or things) furnished either by state or local authorities in Tennessee or by the Canadian Government withheld on the basis of 7(D)? What efforts were made to obtain consent to release this material?

See SR8, 11; LR26, 39, 42, 63(2), 64, 67, 78, 79, 81, 87, 96, 107, 113, 140, 160.

17. <u>SUPERVISOR LONG</u>: Mr. Weisberg makes a number of references to the fact that "Supervisor Long in the (Bureau's) Civil Rights Unit" kept a tickler on thirty-five different subjects in this case. Please explore and clarify this point for me.

See SR17, 51.

18. EXEMPTION 1 MATTERS: It may well be that the exemption 1 issues actually fall outside what we are reviewing now for this suit. Even if this is true, however, there will obviously be a need at some time comprehensively to review the application of this exemption to King records. Accordingly, please review this area for me in a general way, checking to see if there are records not covered by other pending litigation, etc.

LR10, 12(2), 15, 52, 83, 98-99, 100, 104, 140, 142.

Attachment

# UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLUMBIA

HAROLD WEISBERG,

Plaintiff,

· >

Civil Action No. 75-1996

U.S. DEPARTMENT OF JUSTICE,

Defendants.

# STIPULATION

from headquarters documents will be processed and included if take place prior to their release; that in the course of this Memphis Field Office files pertaining to "the Invaders", the completed by October 1, 1977; that defendants will provide a worksheet inventory of the released documents; that process-It is hereby stipulated by and between counsel for the sentation to the Court herewith, that processing of the FBI parties, that upon Federal Bureau of Investigation's reprecompleted by November 1, 1977; that duplicates of documents with notations; that releases of documents and accompanying Birmingham, Los Angeles, New Orleans, and Washington, D.C., worksheets will be made periodically as they are processed; listed on the worksheets, but attachments that are missing ing of MURKIN files from the FBI field offices in Atlanta, already processed at headquarters will not be processed or found in field office files as well as copies of documents that administrative appellate review of the documents will file is undertaken immediately by defendants, and will be Sanitation Workers Strike, James Earl Ray, and the MURKIN Chicago and St. Louis field offices MURKIN files, will be Jerry Ray, James Earl Ray, Carol and Albert Pepper in the as well as the processing of files relating to John Ray,

and the Department of Justice, plaintiff will hold in abeyance filing a motion to require a Vaughn v. Rosen showing with resconformance with the May 5, 1977, guidelines of Attorney Genthat in consideration of the foregoing committment by the FBI eral Griffin Bell relating to the Freedom of Information Act, deletions until the target dates specified above have passed, and the provisions of the Freedom of Information Act itself; has not waived his right to contest specific deletions after pect to the foregoing FBI files, including the Headquarters that plaintiff will hold in abeyance objections to specific with the clear understanding of both parties that plaintiff plaintiff will forego completely the filling of said motion; files already processed; and further that, upon defendants' performance of these committments by the specified dates, the passing of these dates.

processing all exemptions will only be assessed in strict

A23 4th Street Washington, D.C.

Attorney for Plaintiff.

Justice 20530 Washington, D.C. U.S. Department

Attorney for Defendants.

SO ORDERED:

Dated:

UNITED STATES DISTRICT JUDGE

Assistant Director Records Management Division

Legal Counsel

HAROLD WEISBERG v. UNITED STATES DEPARTMENT OF JUSTICE (U.S.D.C., D.C.) CIVIL ACTION NUMBER 75-1996

PURPOSE:

To advise of stipulation entered into between the Department of

Justice and plaintiff in captioned litigation.

DETAILS:

Pursuant to consultation with Section Chief - Operations, Thomas Bresson, SAs Horace Beckwith and John Hartingh of the Records Management Division and SA Charles Mathews of the Legal Counsel Division, Departmental Attorney Lynne Zusman entered into a stipulation with plaintiff in captioned litigation. The stipulation, a copy of which is attached hereto, was filed with the Court on 8/5/77. The plaintiff has agreed to forego a Vaughn showing of those records processed for release pursuant to the FOIA in the MURKIN investigation in exchange for the processing and release by 10/1/77, of FBI records pertaining to the MURKIN investigation and several other matters at the Memphis Field Office. Furthermore, the Bureau will provide for release by 11/1/77, MURKIN and other documents from seven other specified Field Offices. Plaintiff's agreement to forego a Vaughn showing includes not only those documents previously processed at FRIHQ, but also those documents to be released pursuant to the stipulation.

RECOMMENDATION:

None, for information.

Enclosure

3 - Mr. Decker

Attn: Mr. Bresson
Attn: Mr. Beckwith
Attn: Mr. Hartingh

1 - Mr. Mintz

1 - Mr. Mathews

U.S. DEPT OF JUSTICE

Aus 10 10 14 AH '77

NOISIAIG RECORDS HANAGEMENT RECEIVED

CM:dlr (6)

#### TAB B

#### SPECIFIC MATTERS

#### PART I.

Mr. Weisberg and Mr. Lesar have challenged what they believe are excisions of the names, etc., of the following individuals and categories of persons, as well as, in some instances at least, information about them. As to the instances cited under each name or category, ascertain the reason(s) for the excision and whether the Bureau's action appears to have been appropriate in the context of this case. Using these matters as your starting point, address with reasonable comprehension the matter of excisions under 7(C) and 7(D).

AINSWORTH, KATHY
Serials 5017, 5018
SR10, 49;
LR67

ANDREWS, CLIFF Serial 5947; LR129

APPEL

SR15

AUSTIN, BLACKIE

BAIRD, CLIFTON SR21; LR143

BALLARD, CHARLES LR21A

BARON

BILLETT, MYRON SR6; LR1, 22

BLAIR, CLAY SR12; LR71

BONEBRAKE SR14; LR2, 85

BRADLEY, E. E. LR39

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BUCCELLI (same as Billett?)
SR6
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BURCH (Birch), P. (RCMP/Scotland Yard?) SR6; LR53

CHAMBLESS SR48-49

COHEN, DAN (The Fence)

COLE (brothers) LR134

CURTIS, RAYMOND SR10, 13; LR1, 22, 60, 65

DAVIS, MORRIS SR21, 38; LR30, 143

DE MERE

ESQUIVEL, RAUL SR35, 46; LR101, 102, 103, 104

FENSTERWALD, BUD LR102, 119-120

FETTERS, MAJORIE SR6; LR40, 53

FOREMAN, PERCY SR19; LR89

FRANK, GEROLD SR44

FREEMAN, DR. LR26, 33

GALT, ERIC S. (The Real One) LR11

GARRISON, JIM SR15; LR95

GHORMLEY, JUDSON LR17

GIESEBRECHT SR15; LR95, 97

HADLEY, DR. RUSSELL LR80

HAGEMEISTER LR7

HANES (Father and Son) SR38

HARDIN, JAMES C. SR26, 29, 30, 34, 38; LR38-39, 40(?), 57

HENDRICKS, MAYBELLE LR22

HUIE, WILLIAM BRADFORD SR14, 44; LR74, 75

KIMLE, JULES LR70

LAU, THOMAS REYES SR12; LR71

LEVISON LR21

LIBERTO'S, THE SR15, 37; LR93, 103

McCRAW, JIM SR31 McCULLOUGH, MARRELL SR29, 30, 47; LR16

McDOULDTON (The Fat Man) LR44

McFERRIN, JOHN SR15, 37; LR93, 102-103

McMILLAN, GEORGE LR27, 43

MILTEER, JOSEPH ADAMS (Deceased) SR49

MUMPHREY, JIMMY SIMON SR36

NORDAL, SCOTT LR19, 122

PEPPER FAMILY LR58

RAY, JAMES EARL LR15

RAY, JERRY (and family) LR13, 50-51, 111

RAY, JOHN LR13(2), 50-51

RECILE SR36

REDDITT, ED SR15; LR17, 93, 101

RICHMOND SR15; LR17, 93 RIFE, WALTER LR15, 38

ROBINSON, JIMMY GEORGE LR4

ROUSSEL SR36

RUBIN, LEONARD LR91

SARTOR, BILL (Deceased)
Serial 1816
SR15, 37;
LR93

SHILSTONE, CECIL SR37

SNYDER (Congressman) SR21; LR144

SOMERSETT, WILLIE (Deceased) SR10, 11, 49; LR62, 68-69

STEIN, CHARLES (and Family) SR10-11, 35, 36; LR34, 61, 70, 104

STEPHENS, CHARLES LR22, 44

STONER, J. B. LR78

TOMASO

SR35

TURNER, WILLIAM SR46

WATSON, BYRON

#### Miscellaneous Categories

The women whose names were on the scrap of Kleenex box. SR27

Names of police personnel and other officials. SR7, 13; LR6, 11, 13, 52, 66, 98

Names of Bureau of Prisons personnel. SR7, 8; LR55, 56, 61

Names of guards of James Earl Ray. SR11; LR62, 63

Names of Scotland Yard personnel. LR72

Names of RCMP personnel.

Names of firemen/black firemen. SR15; LR94

People charged in Dahmer case LR67

#### PART II.

A number of specific incidents and problem areas have been raised by Mr. Weisberg. Based on my own review of his two reports, I have selected the following to be checked. Again, follow these specific leads wherever your professional instincts take you so we can have confidence in whatever conclusions we finally reach.

WITHHOLDING OF SERIAL 3348 SR5; LR28-29

WITHHOLDING OF RCMP MATERIAL USED IN THE EVIDENTIARY HEARING SR8

INTERCEPTS
Serials 4853 et seq.;
SR20

ALTON BANK ROBBERY AND PERSONS INVOLVED IN Serial 5305
SR13, 14;
LR40, 58, 72-73, 84-85

WITHHOLDING OF "OPEN COURT" MATERIAL FROM SERIAL 5156. LR75

HANDLING OF WEISBERG-STONER MATERIAL. SR16, 29; LR114-115

POLICE SOURCES AS 7(C)/7(D) EXCISIONS.
LR140

TECHNICAL SURVEILLANCE (INCLUDING BAG JOB) ON THE PEPPERS, JOHN RAY, OR JAMES EARL RAY.

See Serial 2725;

SR21, 22; LR24, 27-28, 35-35A, 130

ANY SURVEILLANCE, ETC., OF PERSONNEL WORKING ON JAMES EARL RAY'S CASE, INCLUDING MR. WEISBERG, BY F.B.I. OR OTHERS. SR20, 22, 24, 43; LR109, 124-126

ALLEGED PROMISES BY SA'S HARDINGH AND HART TO REPROCESS RECORDS.

SR15, 23

MATTER OF THE GUN CATALOGS SR25, 41

NON-RELEASE OF ANY PHOTOGRAPHS, SKETCHES, ETC. SR7, 26, 35; LR17, 24A, 138, 151

FILES ON J. C. HARDIN AND McCULLOUGH SR29-30

THE DE SOTO MOTEL/HOTEL MATTER SR30; LR10, 110

NEWSPAPER PICTURES SR32

POLICE RADIO LOGS SR32

THE THOMAS/CHASTAIN/YOUNGBLOOD INCIDENT SR32

HARRIS (Paisley?) SR33, 42, 46

ATLANTA FILES SR33-34

GARNER (BAG JOB?) SR34; LR36 (?), 119 (?)

NOFO FILE ON RAUL ESQUIVEL SR46

THE MAP OF NEW ORLEANS SR27, 36

THE MAILING OF THE KEY/THE KEY SR36; LR17-18

DAN COHEN "THE FENCE" SR37

PICTURES OF RAYS AND WALTER RIFE SR38

FBI INVOLVEMENT IN OR FOREKNOWLEDGE OF THE VIOLENCE IN MEMPHIS ON 3-28-68. SR21, 39; LR122

AUTHORIZATION FOR THE PLAN TO DISCREDIT KING FOR NOT STAYING AT THE LORRAINE MOTEL.

SR18, 40

SHOWING OF PICTURES OF JAMES EARL RAY, ETC. TO PERSONS AT AEROMARINE.

SR41

THE "TRAMP PICTURE" AND THE PICTURE AND SKETCH OBTAINED FROM MR. WEISBERG. SR7, 31, 42; LR10, 106

TREATMENT OF CHICAGO FO FILES. SR44; LR131 MANFRED BARON (Fat Man Williams?) -- INFORMANT IN CELL WITH JAMES EARL RAY? SR45.

THE LETTER FROM THE PRISONER TO 2731 SHEFFIELD, CHICAGO SR47

WAS THERE AN EARLIER INTERVIEW OF REV. KYLES? LR21-22

SERIAL 3196 LR25-26

THE "BRADLEY EPISODE" LR39

THE WOMAN WITH JAMES EARL RAY IN CANADA (C. Keating?) SR14; LR41, 103

SERIAL 4193 LR41

THE CONTENTS OF RAY'S WALLET LR51

REPORTERS AS 7(D) SOURCES

INTERVIEW OF FATHER OF JAMES EARL RAY LR59

PERSONS AT THE WILLIAM LEN HOTEL SR12, 14; LR40, 68, 77

RAY'S ACTIVITIES IN CANADA LR68

SERIAL 4989 LR65

SERIAL 5600 LR104 MEMORANDUM FROM ROSEN TO DeLOACH, 3-10-69. LR105

SERIAL 5684 LR107

SERIALS 5809 and 5810 LR111

SERIAL 5879 LR119

THE ENTIRE BYRON WATSON MATTER. LR120 et seq.

SERIAL 5936 LR122

THE "CLIFF" STORY. LR123

SERIAL 5951 LR124

SERIAL 6024 LR132

"RALPH" AND THE COLE BROTHERS. LR133

IF ANY KING COINTELPRO MATERIAL HAS BEEN RELEASED TO ANYONE -- WHY NOT TO HAROLD WEISBERG?
LR139 et seq.

NAMES OF PERSONS SUBPOENAED FOR THE MEMPHIS HEARING. SR14; LR87

ALL BALLISTICS TESTS ON ALL TESTED RIFLES -- RESULTS. SR21, 22, 29; LR9, 31

ALL COMPARISON PHOTOGRAPHS.

References in latter part of LR.

LAB SPECIMENS Serial 3332 LR163-164 INTERVIEW OF BENNY EDMONDSON. SR10

THE RAY BROTHERS' POST OFFICE BOX NUMBER. SR11;
LR61

THE BODY OF DUNAWAY. LR25, 32

FAMILY DATA ON REAL RAMON SNEYD. LR42

BIOGRAPHICAL INFORMATION ON P. E. BRIDGEMAN. LR46

INTERCEPTIONS OF RAY'S COMMUNICATIONS. LR55, 62, 65, 66, 74, 77, 78, 79, 81 et seq., 107

LIST OF PRISONERS. LR86, 145

GAINES FAMILY. LR124.

## JAMES H. LESAR ATTORNEY AT LAW 910 SIXTEENTH STREET, N. W. SUITE 600 WASHINGTON, D. C. 20006

TELEPHONE (202) 223-5587

July 6, 1978

#### FREEDOM OF INFORMATION ACT APPEAL

Mr. Quinlan J. Shea, Jr., Director Office of Privacy and Information Appeals Office of the Deputy Attorney General U.S. Department of Justice Washington, D.C. 20530

> Re: Weisberg v. Department of Justice, Civil Action No. 75-1996

Dear Mr. Shea:

In the above suit Mr. Harold Weisberg seeks Department of Justice records pertaining to the assassination of Dr. Martin Luther King, Jr. So far the FBI has released approximately 50,000 pages of records, including the entire FBI Headquarters' MURKIN file and some records from the MURKIN files of a few specified FBI field office.

Unfortunately, the FBI records released contain extensive excissions. Moreover, a number of other records have been withheld entirely, either under a claim that they are exempt from disclosure or because the FBI allegedly cannot find them.

In most instances the excisions are patently unjustifiable. Recently I had thought to put the Department to its proof by seeking an order for a Vaughn v. Rosen showing. However, at a status call on Monday, June 26, 1978, Judge June Green suggested that the next step should be an administrative appeal. I think this suggestion has merit. A Vaughn showing is time-consuming and expensive, particularly in a case of this magnitude. In addition, since most of the FBI's excisions cannot be justified, it would be wasted effort to undertake a Vaughn showing at this stage of the proceedings. Accordingly, I am adopting Judge Green's suggestion. On behalf of Mr. Weisberg I hereby appeal all excisions from the FBI records provided him in this case.

In connection with this appeal, you should know that at the very outset Mr. Weisberg realized that it was inevitable that the FBI would excise much information that is already in the public

domain. In order to minimize this problem, he offered to provide the FBI with a consolidated index to names which had appeared in books on the subject of Dr. King's assassination and a separate index to the testimony taken at James Earl Ray's lengthy habeas corpus evidentiary hearing in October, 1974. The FBI refused this offer. As a consequence, much information which was published in books six or seven years ago, as well as that which was presented in open court, has been deleted or withheld.

When the FBI finally began processing its MURKIN file, after an inordinately long delay, Mr. Weisberg again tried to assist it. In numerous letters to the FBI he specified information which was being wrongfully withheld from the documents released. The FBI chose, however, to ignore Mr. Weisberg's criticisms. As a result, the FBI repeated errors which should have been corrected at the outset.

At one point the FBI assured Mr. Weisberg that it would reprocess the MURKIN records in light of his criticisms once it had finished processing the FBI Headquarters' MURKIN file. Mr. Weisberg was told that his correspondence was being kept for this purpose.

However, once the processing was completed, the FBI reneged on its promise. The FBI then took the position that it could not re-process the MURKIN file because it involved flipping through too many pages. Mr. Weisberg took the position that it was the FBI's obligation to correct what it had processed wrongly. In an effort to resolve this impasse, Assistant Deputy Attorney General William Schaffer proposed to hire Mr. Weisberg as a consultant on the FBI's excisions and withholdings at an unspecified rate of compensation. Mr. Weisberg resisted this proposal on the grounds that: 1) it wrongly put the burden of proof on him; 2) it would not resolve the problem of wrongful excisions, since he could not afford the time to go over each and every excision in 50,000 pages of documents; 3) in view of his health and age, he wanted to spend his time working on another book, not reviewing work he had already done; and 4) he would be unwilling to undertake such a project without some sign of good faith on the part of the FBI, of which there had been none during the long history of the case.

Nothwithstanding Mr. Weisberg's objections to this proposal, he was prevailed upon to undertake it at a conference in Judge Green's chambers on November 21, 1977.

Although Mr. Weisberg immediately commenced work on this project, the government did not reciprocate with any sign of good

faith on its part. Despite inquiries by both Mr. Weisberg and me, we were unable to learn the rate at which he would be compensated. Finally, on the evening before the oral argument in Judge Gesell's court on January 16, 1978, on the fee waiver question, Mrs. Lynne Zusman called me and expressed a concern that I might make an issue of this the next morning. She also offered to pay Mr. Weisberg at the rate of \$75.00 an hour. However, when Mr. Weisberg requested an interim payment and submitted a bill for the first 80 hours of work, the Department, after still more delay, reneged on its commitment.

In agreeing to serve as the Department's consultant, Mr. Weisberg made it plain that his review would be limited to his notes on the MURKIN documents and his correspondence with the FBI. He stated that he could not take the time to review the actual documents again, and that because his notes on wrongful excisions were not exhaustive but intended to serve as examples only, his review would result in an incomplete account of both excisions and withholdings.

Mr. Weisberg has now completed two reports on the FBI's processing of its MURKIN files. The first, which is 164 pages long, is based on a review of his notes on the content of the MURKIN records. The second, 52 pages long, is based on a review of his correspondence to the FBI about the wrongful processing of these records. These reports are the result of 200 hours of labor which Mr. Weisberg expended during his review of his notes and correspondence.

I am transmitting copies of these two reports to you along with this letter because I believe they will assist your office in conducting a review of the FBI's excisions. Originally, the agreement was that I would edit them before sending them to the government. However, I find that they are quite readable in their present form. In the interest of time, which is very important to my client, I am delivering them to your office without wasting time on what would be little more than cosmetic changes.

I should make it clear that Mr. Weisberg is not asking for a review confined to the unjustifiable excisions which he has enumerated in his reports. Rather, these reports are intended to provide a basis upon which your office can instruct the FBI to re-process all MURKIN records. They will also allow your office to lay down some guidelines which should apply to this re-processing. This is particularly appropriate because earlier in this case you stated that the historical importance of these records required that they be given more careful attention than is usually the case, with a view towards the maximum possible disclosure.

I think you will find from Mr. Weisberg's reports that the FBI has not processed its MURKIN records in the same manner as it would ordinarily treat records of an historically important case.

Indeed, it is apparent to me that the myriad difficulties in this case are not just a matter of interpreting the applicability of various exemptions. Rather problems are rooted in a decades-old vendetta which the FBI has pursued against Mr. Weisberg and a need to coverup potentially explosive information about the FBI's investigation of Dr. King's murder.

I call to your attention one particular item which fortifies my conclusion that the FBI has sought to use this lawsuit as a means of harrassing Mr. Weisberg and delaying his access to information to which he is entitled. Mr. Weisberg's requests for information on Dr. King's assassination listed specific categories of records he wanted. Yet when the FBI began processing his requests, they provided him with everything in the MURKIN file, regardless of whether or not it came within the scope of his request. Initially this proved quite costly for Mr. Weisberg, since many, if not most, of these reocrds were outside the scope of his request. Yet in the 20,000 pages of documents in the FBI Headquarters' MURKIN file, only one document is withheld as "not within the scope of request." Yet that record, MURKIN file No. 44-38861-3348, certainly is within the scope of his request. I think that if you ask to see it you will find that it concerns a Mr. Robert Dunaway, whose body was found in the trunk of a car at the Atlanta airport a month after Dr. King's assassination. What makes this withholding particularly suspicious, aside from the obviously spurious pretext under which it is withheld, is the fact that Mr. Weisberg had previously registered a strong protest with the FBI for deleting Mr. Dunaway's name from some earlier MURKIN records.

I am also providing you with a copy of an affidavit which I recently filed in this case. The affidavit and the exhibits attached to it will give you a quick idea of the nature of some of the excisions in the MURKIN records, as well as a look at some of the actual records from which information has been excised.

I think I should also alert you to an issue between the parties which shows that there must be a re-processing of the FBI Headquarters' MURKIN file. On discovery Mr. Weisberg obtained a copy of some 2700 index cards which reference information in FBI records which would have been used at the trial of James Earl Ray had there been a trial. They were, however, heavily excised when originally provided to Mr. Weisberg. In an internal memorandum the FBI stated that it had erred on the side of non-disclosure in its first processing of these index cards, and that after the MURKIN file had been processed these index cards would have to be re-processed according to a more liberal standard. Ultimately, although the FBI resisted it, this was done. The result

is that although the cards now contain few deletions, the same information which is available on them remains excised from the MURKIN records they index. Although there is no longer any basis for excising this information from the underlying MURKIN records, the FBI adamantly refuses to restore this information. Yet it is important that it do so. The records indexed are the prosecution's case against James Earl Ray. They are vitally important to any analysis of what case, if any, the prosecution would have been able to present against Ray if he had gone to trial. In addition, so long as this information is excised from the MURKIN records, an element of unnecessary and sometimes harmful confusion is introduced into any study of these records.

I think it will be obvious to you from the nature of the materials which I am providing (my affidavit and Weisberg's reports), that the government cannot sustain its burden of proving entitlement to the exemptions it has claimed. Indeed, there has been no indication that the government even dares try. What I think is needed to get a handle on this problem of excisions is a breadth of view which the FBI does not possess. In this regard I think you may want to consider whether, apart from genuine claims of national security and physical danger to informants, there is any information in the MURKIN files which really needs to be, or should be withheld when measured against the overriding public interest in the fullest possible disclosure of information pertaining to Dr. King's assassination.

The problem of excisions is far from the only one which remains in this case. However, if your office gives it the attention which I understand it has given other cases involving historically important records, I think this will be a major step towards the conclusion of this case.

If I can be of assistance to you in any way, please do not hesitate to call me.

Sincerely yours

James H. Lesar

CC: Ms. Betsy Ginsberg
Mrs. Lynne Zusman
Judge June Green
Mr. William Schaffer