

UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. A. H. Belmont

FROM : Mr. W. C. Sullivan

SUBJECT: SECURITY INDEX - GENERAL

1 - Mr. Belmont  
1 - Mr. Sullivan  
1 - Mr. Gale

DATE: 9/29/64

1 - Mr. Edwards  
1 - Mr. Moore  
1 - Mr. Branigan  
1 - Mr. Bland  
1 - Mr. Rushing

Tolson	_____
Belmont	_____
Mohr	_____
Casper	_____
Callahan	_____
Conrad	_____
DeLoach	_____
Evans	_____
Gale	_____
Rosen	_____
Sullivan	_____
Tavel	_____
Trotter	_____
Tele. Room	_____
Holmes	_____
Gandy	_____

With respect to specific questions from Inspector Edwards regarding the Security Index and matters relating to dissemination to Secret Service there is attached our comments on each of the questions involved.

## ACTION:

That this memorandum and attachment be referred to Inspector Edwards pursuant to his request.

Enc.

TDR:mlf  
(9)

ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED  
DATE 9/6/85 BY SP6 BJA/BCL

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OCT 13 1964

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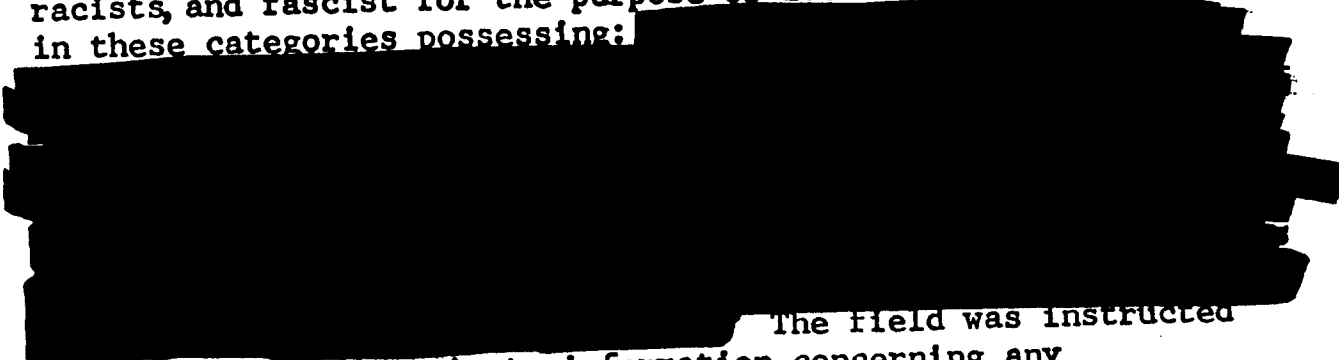
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1. What changes have been made regarding dissemination to Secret Service?

By teletype to all offices dated December 10, 1963, captioned "Travel of the President in the U. S. and Commonwealth of Puerto Rico," we instructed the field to immediately initiate a review of Security Index, Reserve Index, and pending security cases as well as a review of files relating to ultra-rightist, racists, and fascist for the purpose of identifying individuals in these categories possessing:



The field was instructed to immediately disseminate information concerning any individuals falling into the above categories and was given a 30-day deadline for the completion of the initial review. The field was further instructed to disseminate to Secret Service information concerning any individuals subsequently identified as falling within the above categories. This is a continuing program. Prior to this date the basic dissemination policy dealt with actual or implied threats against the President, the President elect, their families, and the Vice President. Also see item 3 below.

2. Has Secret Service adopted any new criteria and, if so, when and what are the changes?

In a conversation with Mr. Belmont June 15, 1964, Chief James J. Rowley of Secret Service furnished Mr. Belmont a proposed guideline for law enforcement and intelligence agencies in referring information to Secret Service for its assistance in fulfilling its presidential protective responsibilities. The basic guideline furnished by Secret Service is:

ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED  
EXCEPT WHERE SHOWN  
OTHERWISE

4-21-77  
Classified by SP/BS/A/KC  
Declassify on: OADR 9/6/85

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ENCLOSURE

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A threat to physically harm the President, members of his immediate family, the President elect, the Vice President, et cetera or to cause him and them embarrassment whether it is by an individual or a group or organization should be furnished to Secret Service.

Beyond the basic type of information, Secret Service lists three factors to be considered in determining what other type of information is desired. They are:

1. Interest of individual or organization.
2. Capabilities of the individual or organization.
3. Activities of the individual or organization.

In commenting upon the above factors, Mr. Rowley indicated that the interest of the individual or organization is the prime factor to be considered but must be coupled with their capability and activity in making a determination for referral to Secret Service. It was indicated that the interest must be toward the President or others for whom Secret Service furnishes protection, or other high Government officials in the nature of a complaint together with an expressed or implied determination to use other than legal means to satisfy any grievance real or imagined.

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It was indicated that after the interest phase is met then the activity which would encompass previous mental instability, history of violence and the capability for furthering the interest would dictate whether the case should be referred to Secret Service.

Mr. Rowley's proposed guidelines were discussed in a memorandum from Mr. Bland to Mr. Sullivan dated 6/16/64 at which time it was pointed out that the guideline developed by Secret Service if adopted by us would somewhat narrow the present dissemination policies to Secret Service and it was recommended that we continue our present policy with respect thereto.

In addition to the above, in August, 1964, Secret Service drafted a sample letter to be directed by the various field offices of Secret Service to chiefs of police throughout the country outlining Secret Service's responsibility for protecting the President of the United States. In this letter Secret Service indicated that basically it should be furnished with any information coming to the police department's attention of a threat to physically harm the President, members of his family, the Vice President, et cetera or to cause him or them any embarrassment whether it is by an individual or a group or organization. Secret Service indicated that it would also like information of any individual or group of individuals who physically harms or threatens to harm any local, state or nationally elected officials. In connection with this type of information Secret Service indicated that it would like to receive any detailed data contained in the files such as background, mental condition, propensity for violence, possession of firearms and so forth. A copy of the sample letter as well as a copy of the proposed letter to all Secret Service field offices was obtained for review and in connection therewith the Director commented "be certain we do not take the lead in this project. It is one for Secret Service decision." Following an analysis which is contained in a memorandum from Mr. Brennan to Mr. Sullivan dated 9/11/64 captioned "Liaison with U. S. Secret Service" the Director approved advising Secret Service that the Bureau had no objection to their proposed letter to local law enforcement agencies.

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The matter of dissemination to Secret Service is being followed in order to determine whether or not the Commission's report and/or action of any committees which follow the Commission's report suggest any change in our dissemination procedures to Secret Service. Also, liaison is being maintained with Secret Service concerning the letter they contemplate sending to all Chiefs of Police to determine if this calls for any change in instructions to the field.

3. Are all names on the Security Index now going to Secret Service?

By airtel to all offices dated 4/13/64 the field was instructed to immediately begin preparation of letterhead memoranda for dissemination to Secret Service in all Security Index cases. A 30-day deadline was set for all offices with less than 1,000 Security Index subjects. Those offices having in excess of 1,000 Security Index subjects were advised that the review must be completed within 60 days. Memorandum from Mr. Sullivan to Mr. Belmont of June 17 recorded completion of the initial review.

As new names are added to the Security Index, letterhead memoranda are furnished to Secret Service. In addition, we keep Secret Service advised on a continuing basis of changes in the status of these Security Index subjects with respect to residence, employment and death.

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4. There is another index, the Reserve Index, Sections A and B.

We have disseminated to Secret Service memoranda on individuals whose names are included in this Reserve Index whose activities fall within the instructions contained in the December 10, 1963, teletype to all offices referred to previously herein. Blanket dissemination of all cases has not been done inasmuch as these individuals are not active in a subversive movement at this time and have not been active therein within a period sufficient to bring them within the Security Index criteria.

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[REDACTED]  
(C)

b1 Information we receive in connection with individuals who fall in one of the criteria listed above is immediately disseminated to Secret Service, both locally and at headquarters level.  
[REDACTED]  
(C)

6. What examinations and evaluations of the Security Index criteria have been made?

The present Security Index criteria was furnished the field by SAC Letter 55-30 dated April 12, 1955, after Executives Conference consideration and Departmental review and concurrence. It has been evaluated periodically since that date, namely, at each internal security-espionage conference which has periodically been held at the Seat of Government composed of supervisors from our major offices with the most recent consideration by this conference being September 28, 1964. In addition, it has been periodically reviewed and analyzed within the Division in connection with our over-all program evaluation matters. It was analyzed in memorandum from Mr. Sullivan to Mr. Belmont dated December 11, 1963, captioned "Security Index." It was the subject of study during the course of the July, 1964, inspection of this Division. No changes as such have been made with respect to the initial specific criteria, copy attached. However, in memorandum from Mr. Sullivan to Mr. Belmont dated December 11, 1963, it was recommended and approved that an elaboration on the factors to be taken into consideration in arriving at a decision with respect to a subject's Security Index status be furnished the field. This was done by SAC Letter 63-61(F) dated December 17, 1963.

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Attached are the factors presently outlined for field guidance and Roman Numerals 18 through 23 are the added factors set out in the above-mentioned SAC Letter.

7. What is the need for these names clearing through Mr. Sizoo--why not Mr. Moore: Where is the Index maintained and how does it operate?

With respect to the first question listed above, recommendations for additions to the Security Index emanating in the sections under Inspector Sizoo (Subversive Control, Internal Security and Liaison Sections) are approved by Mr. Sizoo. Recommendations for additions to the Security Index emanating in the sections under Inspector Moore (Soviet, Nationalities Intelligence and Research-Satellite Sections) are approved by Mr. Moore.

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With respect to the review involved in adding a subject's name to the Security Index, upon receipt of a recommendation from the field office that such action be taken, the facts in the case are reviewed by the substantive supervisor, the supervisor in charge of the particular unit, the section chief, inspector-in-charge of the branch, assistant director or person acting in his behalf, with the final decision being made in Mr. Belmont's Office.

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UNITED STATES GOVERNMENT

# Memorandum

TO : MR. A. H. BELMONT

DATE: 9/30/64

FROM : MR. W. C. SULLIVAN

SUBJECT: MATTERS DISSEMINATED TO SECRET SERVICE  
SINCE 11/22/63 IN CONNECTION WITH  
PROTECTION OF PRESIDENT

Tolson \_\_\_\_\_  
Belmont \_\_\_\_\_  
Mohr \_\_\_\_\_  
Casper \_\_\_\_\_  
Callahan \_\_\_\_\_  
Conrad \_\_\_\_\_  
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Holmes \_\_\_\_\_  
Gandy \_\_\_\_\_

Inspector Edwards has requested information as to the number of matters disseminated to Secret Service since 11/22/63 in connection with its responsibility for the protection of the President.

Since 11/22/63 approximately 18,000 matters have been disseminated to Secret Service in this connection. General dissemination instructions in this connection are set out in Section 83K and 87D, Manual of Instructions, which include instructions contained in teletype to all offices dated 12/10/63 captioned "Travel of the President in the U.S. and Commonwealth of Puerto Rico," and airtel to all offices dated 4/13/64 captioned "Travel of the President in the U.S. and Commonwealth of Puerto Rico." The 12/10/63 teletype and the 4/13/64 airtel have been previously commented upon in memorandum dated 9/29/64 from Mr. Sullivan to Mr. Belmont captioned "Security Index," pursuant to Inspector Edwards' request.

## ACTION:

Refer to Inspector Edwards pursuant to his request.

PLC:mjt  
(9)

- 1 - Mr. Belmont
- 1 - Mr. Sullivan
- 1 - Mr. Gale - Attention: Mr. Edwards
- 1 - Mr. D. E. Moore
- 1 - Mr. Branigan
- 1 - Mr. D. J. Brennan
- 1 - Mr. [REDACTED]
- 1 - Mr. [REDACTED]

REC-17

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8 Page(s) withheld for the following reason(s):  
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