

United Press International  
 Henry A. Kissinger and  
 nimals, West Germany,  
 rtheld. Page 3.

**Foreign Policy**

onal adventure"—per-  
 a foreshadowing of the  
 dministration theme he  
 sound in the election  
 gn if Mr. Ford should  
 e the Republican candi-

apparently assured of  
 vn party's nomination,  
 rter seemed at ease be-  
 er more than 2,000 peo-  
 ho crowded into the  
 ballroom of the Waldorf-  
 Hotel to hear him. In  
 ech and later remarks,  
 rter did the following:  
 gged to retain United  
 control over the Panama  
 but with "open and  
 ed negotiations [with  
 ] and the sharing of  
 nty and control, recog-  
 nizing their rights in that  
 mended assistance to  
 m Western Europe and  
 ed States to help solve  
 problems that he at-  
 to an "underlying so-  
 also."  
 ested an emulation of  
 policy of full diplo-  
 macy with China and  
 trade relations with  
 on Page 23, Column 1

**POLLUTION  
 LAID TO CITY**

the Sewage Traced  
 hattan—Shore Is  
 ed Disaster Area

The New York Times  
 LOOKOUT, L. I., June  
 nber of public offi-  
 y began pointing  
 rk City as the major  
 aw sewage that has  
 on Long Island  
 ecent weeks.  
 Carey tonight de-  
 ssau and Suffolk  
 "disaster" area,  
 n eligible for state  
 ay for the damage  
 going clean-up. A  
 were open in Suf-  
 while others in both  
 y be ready by the

transportation systems, energy  
 shortages, slow economic  
 development and high living  
 costs, they pledged to form a  
 united front to lobby in Wash-  
 ington for Federal policies  
 favorable to the Northeast.

They also agreed to cooperate  
 in joint economic planning to  
 identify and attract industries  
 that could operate profitably in  
 the region and to form an eco-  
 nomic development corporation  
 that would raise capital for  
 new industrial and commercial  
 enterprises.

**National Commitment Asked**  
 Represented at the meeting,  
 besides New York State, were  
 New Jersey, Connecticut, Penn-  
 sylvania, Massachusetts, Ver-  
 mont and Rhode Island.

"As the nation in the past  
 recognized the development  
 needs of the Western frontiers  
 and the rural South, so now  
 the nation must acknowledge  
 a similar commitment to the  
 older, yet still vibrant North-  
 east," they said in a joint state-  
 ment.

At a news conference follow-  
 ing the meeting, which was  
 held in Governor Carey's of-  
 fices at 56th Street and Avenue  
 of the Americas, Mr. Carey said  
 the subject of job pirating and  
 other forms of intraregional  
 competition had not come up.

**'Common Problems'**  
 "What we are trying to em-  
 phasize here is that we have  
 common problems, and that if  
 we won't cooperate to solve  
 them, we are all going to be  
 hurt," he said.

Earlier this year Mr. Carey  
 had condemned the efforts of  
 neighboring states to lure away  
 New York companies, but yester-  
 day, basking in the friendli-  
 ness and cooperation apparent  
 at the meeting, he seemed  
 eager to avoid critical remarks.

A similar tone was adopted  
 by Governor Byrne of New Jer-  
 sey, whose Industrial Commis-  
 sioner has been actively solicit-  
 ing Wall Street brokerage

Continued on Page 67, Column 3

of the 16 present trustees of  
 the \$1.4 billion pension fund for  
 the way that they handled the  
 money, although a Labor De-  
 partment source said that the  
 indictments were six to nine  
 months away.

The investigators, who de-  
 clined all requests for informa-  
 tion about what they had  
 found, have reportedly turned  
 up many questionable loans  
 and procedures, including kick-  
 backs to pension fund trustees,

**Provenzano Indicted  
 With Teamster Aide  
 In '61 Union Killing**

By NICHOLAS GAGE  
 Anthony Provenzano and  
 Salvatore Briguglio, who have  
 been questioned about the dis-  
 appearance of James R. Hoffa,  
 were indicted yesterday with  
 two other men on charges of  
 kidnapping and murdering a  
 New Jersey teamsters' union of-  
 ficial in 1961.

Federal officials said that  
 the indictment of the two in  
 the murder of Anthony Castelli,  
 secretary-treasurer of  
 Local 560 of the International  
 Brotherhood of Teamsters, was  
 not related to the disappear-  
 ance last July 30 of Mr. Hoffa,  
 the former president of the  
 union.

The officials are hopeful,  
 however, that the indictment  
 and arrests might help pressure  
 individuals with information  
 about Mr. Hoffa's disappear-  
 ance to cooperate.

The other two men indicted  
 in the Castelli killing are  
 George J. Vangelakos, 47 years  
 old, of Jersey City and Harold  
 Konigsberg, also 47, who is  
 serving a 44-year sentence for  
 extortion at the Clinton Cor-  
 rectional Facility in Dannemora,  
 N.Y.

The four defendants were  
 charged in a Federal indict-  
 ment in New York City with

Continued on Page 44, Column 1

Investigation along with the  
 Justice Department since last  
 fall, has already halted some  
 pension fund loans as unsound,  
 according to reports.

The Labor Department has  
 the power to impose trustee-  
 ship under the Employee Reti-  
 rement Income Security Act.  
 That law gives it authority to  
 ask a Federal judge to let it  
 take over pension plans that  
 it finds are improperly operat-

Continued on Page 18, Column 1

**F.B.I.-C.I.A. LAXITY  
 ON KENNEDY FOUND**

**Senate Unit Sees No Proof  
 of '63 Assassination Plot,  
 but Asks New Study**

By DAVID BINDER  
 Special to The New York Times

WASHINGTON, June 23—The  
 Senate Select Committee on In-  
 telligence Activities said in a  
 report today that the Federal  
 Bureau of Investigation and the  
 Central Intelligence Agency had  
 failed to fulfill their obligations  
 in investigating the assassina-  
 tion in 1963 of President Ken-  
 nedy.

While concluding that there  
 was no new evidence "suffi-  
 cient to justify a conclusion  
 that there was a conspiracy to  
 assassinate President Kennedy,"  
 the report called for a follow-  
 up investigation of the murder  
 by the new Senate intelligence  
 committee.

The report is the fifth and last  
 issued by the select committee,  
 which was set up to study gov-  
 ernmental intelligence activi-  
 ties. Previous reports dealt with  
 plots against lives of foreign  
 leaders, covert operations and  
 the history of the C.I.A.

The 106-page document dealt

Continued on Page 8, Column 1

and is based on reporting by  
 him and John M. Crewdson.

Special to The New York Times  
 WASHINGTON, June 23—

The Department of Justice is  
 conducting a nationwide inves-  
 tigation of alleged illegal burg-  
 laries since 1971 by the Federa-  
 Bureau of Investigation that  
 could ultimately involve hun-  
 dreds of agents and officials of  
 the bureau's intelligence divi-  
 sion, according to well-placed  
 F.B.I. sources.

At least a dozen agents, in-  
 cluding an assistant director of  
 the bureau, have retained pri-  
 vate legal counsel because of  
 the investigation. The inquiry  
 is the broadest criminal investi-  
 gation of the F.B.I. ever con-  
 ducted, and one key agent said  
 that it could result in changes  
 in the fabric of the bureau "as  
 it now exists."

The burglaries under investi-  
 gation were allegedly per-  
 formed by agents against or-  
 ganizations and individuals of  
 the New Left, particularly  
 members or supporters of the  
 militant Weatherman organiza-  
 tion, according to well-placed  
 bureau sources.

**Special Team Formed**  
 The investigation is being  
 conducted by William L. Gard-  
 ner, chief of the criminal sec-  
 tion of the civil rights division  
 of the Department of Justice.  
 He is assisted by a special team  
 of F.B.I. men under the direc-  
 tion of Richard Ash, the head  
 of the bureau's identification  
 division.

The inquiry was apparently  
 begun after a civil suit brought  
 against the F.B.I. and its offi-  
 cials by the Socialist Workers  
 Party uncovered documents  
 that indicated that surreptitious  
 entries of the homes and offices  
 of officials of the left had been  
 made after 1971.

What has made the timing  
 a sensitive factor is that the  
 F.B.I. told the Senate Select  
 Committee on Intelligence Ac-  
 tivities and the Ford Adminis-  
 tration that it had no record  
 of using burglary in domestic  
 cases after 1966 when the  
 director, the late J. Edgar  
 Hoover, ordered the practice  
 halted.

Clarence M. Kelley, the cur-  
 rent director of the bureau, has  
 consistently stated that the  
 practice ended in 1966.

According to bureau sources,  
 the current investigation has  
 delved into heretofore secret  
 files maintained in the 59 F.B.I.  
 field offices, including the file  
 of the special agent in charge,  
 the file of the assistant special  
 agent in charge, and a "do not  
 file" file. These files were not  
 searched when the Senate com-

**Barge Spills Oil Into St. Lawrence Seaway**

Special to The New York Times  
 ALEXANDRIA BAY, N.Y., June  
 23 — An oil barge ran aground  
 in the St. Lawrence Seaway  
 near here today, spilling 250,-  
 000 gallons of oil that threat-  
 ened resort areas and wildlife.  
 The spill, which halted sea-  
 way traffic for 15 hours, at 1:30  
 A.M., when the grounding  
 caused three of her 16 storage  
 tanks to rupture.  
 The current and wind sent



# F.B.I. and C.I.A. Found Lax on Kennedy

Continued From Page 1, Col. 7

entirely with the performance of the Federal Government's intelligence agencies, domestic and foreign, with regard to the investigation of the Kennedy assassination.

It said that the C.I.A. leadership had ignored the possibility of a connection between its own assassination attempts against Prime Minister Fidel Castro of Cuba and the murder of President Kennedy.

Further, it accused the C.I.A. of having deceived the investigatory commission headed by Chief Justice Earl Warren about its knowledge of facts relating to the assassination.

Specifically, the report said that Allen W. Dulles, Director of Central Intelligence until the spring of 1962, had never told the Warren Commission of his knowledge of previous assassination plots against Prime Minister Castro, which could have provoked Cuban retaliatory actions.

### Oswald's Role

With regard to the role of Lee Harvey Oswald, who is generally held to have been the lone assassin of President Kennedy, the report says:

"Senior C.I.A. officials should have realized that their agency was not utilizing its full capability to investigate Oswald's pro-Castro and anti-Castro connections. They should have realized that C.I.A. operations against Cuba, particularly operations involving the assassination of Castro, needed to be considered in the investigation. Yet they directed their subordinates to conduct an investigation without telling them of these vital facts."

As for the Federal Bureau of Investigation, the report said that its Director, the late J. Edward Hoover, had been so preoccupied with what he described as a possible "smear" of the bureau in connection with Oswald that he had neglected to call for a broad and unprejudiced inquiry into the murder.

### Pressure on Hoover Cited

After noting that Mr. Hoover had been "pressured by higher Government officials" to conclude the F.B.I. investigation swiftly, the report said:

"The F.B.I. conducted its investigation in an atmosphere of concern among senior bureau officials that it would be criticized and its reputation tarnished. Rather than addressing its investigation to all significant circumstances, including all possibilities of conspiracy, the F.B.I. investigation focused narrowly on Lee Harvey

reportedly returned to the United States in March 1964 and was described by an informant as "involved in the assassination." But neither the C.I.A. nor the F.B.I. followed up on this tip, the report said.

Because of the shortcomings and the remaining doubts, the select committee concluded with a recommendation that the permanent Senate intelligence committee headed by Daniel K. Inouye, Democrat of Hawaii, "continue the investigation in an attempt to resolve these questions."

The report was prepared by two members of the select com-

mittee, Gary Hart, Democrat of Colorado, and Richard S. Schweiker, Republican of Pennsylvania, and a staff of five.

At a news conference this noon, Mr. Schweiker accused both the C.I.A. and the F.B.I. of "a cover-up" with regard to the Kennedy assassination inquiry. He said that the entire affair remained "a jigsaw," with some of the pieces missing. Mr. Hart and Senator Frank Church the Idaho Democrat who headed the select committee, dissented from the "cover-up" judgment but also urged a new investigation of the unexplored leads.

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Yet they directed the rates to conduct an investigation without telling them of these vital facts."

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As a result of the C.I.A. and F.B.I. deficiencies, the Senate report asserted, the Warren Commission was unable to perform a thorough investigation or to reach definitive conclusions.

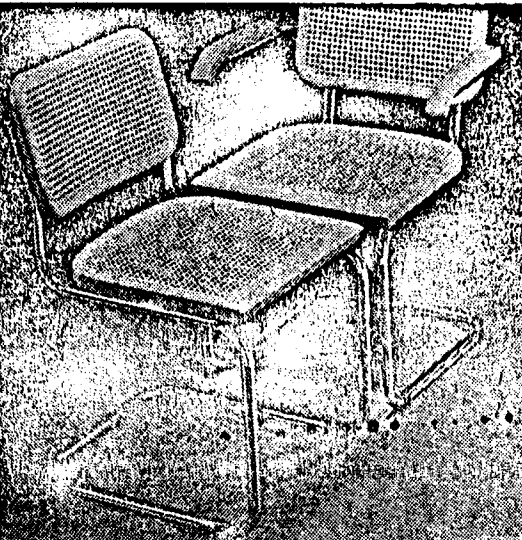
The report said it was "still unclear" why both agencies had failed to fulfill their duties, but suggested as motives: "concern with public reputation, problems of coordination between agencies, possible bureaucratic failure and embarrassment, and extreme compartmentation of knowledge of sensitive operations."

#### Failure to Follow Leads

As a result of the shortcomings, the report went on, two important leads on a possible involvement of persons other than Oswald went unpursued.

The first lead, it said, concerned an unidentified passenger who boarded a Cuban Airlines flight from Mexico City to Cuba at 10:30 P.M. Dec. 1, 1963, nine days after the murder in Dallas. The C.I.A. report at the time noted that the flight had been delayed to pick up the stranger, who did not go through Mexican customs and who rode in the cockpit of the airliner. There was no follow-up by the C.I.A., the report said.

The second lead cited in the report involved a Cuban-American who crossed from Texas to Mexico on Nov. 23, 1963, the day after the murder, and went on to Cuba. This person



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