Special to The New York Times WASHINGTON, July 26 — South. Supervision finally awarded to states, territories gress in the fiscal year 1973 to largest total, \$22.7-million. help local school systems de-

segregate, autoup 10 Baker "We were doing our best to give it away and failed," said Richard R. Elwell, a spokesman for the Department of Health, Education and Welfare's Office

of Education.

The failure, which saw the \$33-million of the \$228-million Congressional appropriation revert to the Treasury, was caused largely for two reasons, according to Mr. Elwell.

The first reason was that the Emergency School Aid Act, sponsored by the Administration, was not passed until October 1972, well into the 1973 fisce year, he said, Secondly,

DESEGREGATION FUND the Office of Education was in experienced in administering a HAS LARGE SURPLUS nationwide desegregation program that had previously beer operated largely only in the

it was unable to spend \$33-million appropriated by Con-New York State received the