F.B.L-C.I.A. LAXITY ON KENNEDY FOUND

Senate Unit Sees No Proof of '63 Assassination Plot, but Asks New Study

> By DAVID BINDER Special to The New York Times

WASHINGTON, June 23-The Senate Select Committee on Inelligence Activities said in a eport today that the Federal Bureau of Investigation and the Central Intelligence Agency had failed to fulfill their obligations in investigating the assassination in 1963 of President Kennedy.

While concluding that there was no new evidence "sufficient to justify a conclusion that there was a conspiracy to assassinate President Kennedy," the report called for a followup investigation of the murder by the new Senate intelligence committee.

The report is the fifth and last issued by the select committee. which was set up to study governmental intelligence activities. Previous reports dealt with plots against lives of foreign leaders, covert operations and the history of the C.I.A.

The 106-page document dealt

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entirely with the performance of the Federal Government's intelligence agencies, domestic and foreign, with regard to the investigation of the Kennedy assassination.

It said that the C.I.A. leadership had ignored the possibility of a connection between its own assassination attempts against Prime Minister Fidel Castro of Cuba and the murder

of President Kennedy.
Further, it accused the C.I.A.
of having deceived the investigatory commission headed by Chief Justice Earl Warren about its knowledge of facts relating to the assassination.

Specifically, the report said that Allen W. Dulles, Director of Central Intelligence until the spring of 1962, had never told

the Warren Commission of his knowledge of previous assassination plots against Prime Minister Castro, which could have provoked Cuban retalia tory actions.

Oswald's Role

With regard to the role of Lee Harvey Oswald, who is generally held to have been the lone assassin of President Ken-

nedy, the report says:
"Senior C.I.A. officials should have realized that their agency was not utilizing its full capability to investigate Oswald's pro-Castro and anti-Castro connections. They should have re-alized that C.I.A. operations against Cuba, particularly operations involving the assassination of Castro, needed to be considered in the investigation. Yet they directed their subordinates to conduct an investigation without telling them of these vital facts."

As for the Federal Bureau of Investigation, the report said that its Director, the late J. Edward Hoover, had been so preoccupied with what he described as a possible "smear" of the bureau in connection with Oswald that he had neglected to call for a broad and unprejudiced inquiry into the

Pressure on Hoover Cited

After noting that Mr. Hoover had been "pressured by higher Government officials" to conclude the F.B.I. investigation swiftly, the report said:

"The F.B.I. conducted its investigation in an atmosphere of concern among senior bureau officials that it would be criticized and its reputation tarnished. Rather than addressing its investigation to all significant circumstances, including all possibilities of conspiracy, the F.B.I. investigation focused narrowly on Lee Harvey Oswald."

As a result of the C.I.A. and F.B.I. deficiencies, the Senate report asserted, the Warren Commission was unable to perform a thorough investigation or to reach definitive conclu-

The report said it was "still unclear" why both agencies had failed to fulfill their duties, but suggested as motives: "concern with public reputa-tion, problems of coordination between agencies, possible bu-reaucratic failure and embarrassment, and extreme com-partmentation of knowledge of sensitive operations."

Failure to Follow Leads

As a result of the shortcom-

ings, the report went on two important leads on a possible involvement of persons other than Oswald went unpursued.

The first lead, it said, concerned an unidentified passenger who boarded a Cuban Airlines flight from Mexico City to Cuba at 10:30 P.M. Dec. 1, 1963, wine days after the mur-der in Dallas. The C.I.A. report at the time noted that the flight had been delayed to pick up the stranger, who did not go through Mexican customs and who rode in the cockpit of the airliner. There was no follow-up by the C.I.A., the report said.

The second lead cited in the report involved a Cuban-American who crossed from Texas to Mexico on Nov. 23, 1963, the day after the murder, and went on to Cuba. This person

reportedly returned to the Unit-mittee, Gary Hart, Democrat of ed States in March 1964 and Colorado, and Richard S. ed States in March 1964 and Colorado, and Richard S. was described by an informant Schweiker, Republican of Pennas "involved in the assassina sylvania, and a staff of five.

as "involved in the assassina-sylvania, and a starr of rive.
tioni" But neither the C.I.A. nor
the F.B.I. followed up on this
the report said.

Because of the shortcomings of "a cover-up" with regard to
and the remaining doubts, the the Kennedy assassination inselect committee concluded quiry. He said that the entire
with a recommendation that
the remainent Senate intelli- with some of the pieces misswith a recommendation that arrain remained a ngsaw, the permanent Senate intelligence committee headed by ing. Mr. Hart and Senator Daniel K. Inouye, Democrat of Frank Church the Idaho DemoHawaii, "continue the investigation in an attempt to resolve these questions."

The report was prepared by urged a new investigation of two members of the select comthe unexplored leads.