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KENNEDY BARRED **CAR-STEP GUARD**

4 Days Before His Death He Asked Secret Service Men Not to Ride on Auto

By FELIX BELAIR JE. Special to The New York Times,

WASHINGTON, Nov. 23 In the day he was assassinated resident Kennedy might have been shielded by a Secret Serv ice agent standing on the right rear step of his car if he had not requested, several days earlier that this position be vacated.

Four agents who guarded the President at Tampa, Fia., on Nov. 18, 1963, testified before the Warren Commission that Mr. Kennedy had ordered the two men riding on the "jump" steps on the right and left rear of the open limousine to get off and enter the follow-up car just behind.

The agents' statements were given in response to a request from J. Lee Rankin, the commission's general counsel. They were not asked and did not volunteer any statement as to whether the steps that flank the trunk of the limousine would have been occupied by agents except for the President's request.

However, Gerald A. Behn, chief of the White House de-

put it this The policy of covering the Presidential **cle** is flexible and is based the speed of the motorcar the amount and type of accor panying escort; the number, en thusiasm and character of people watching the mot and hove scatternicollical the are by the police; and mair but certainly not least but per haps the dominant factor, the desire or instructions of the President

"Shortly after I was promoted to special agent in charge of the White House detail in November 1961, he told me that he did not want agents riding on the back of his car. As late as Nov. 18, of last year he told Assistant Special Agent in Charge Boring the same thing. He gave me no reason for this."

Floyd M. Boring, the agent mentioned by Mr. Behn, told in a separate statement how the President had requested the removal of the agents riding on the rear steps during the Tampa trip.

"It was the understanding among the agents on the White House detail assigned to the President," Mr. Boring went on "that they should not jump onto the rear steps of the Presidential limousine when the crowds along the route were sparse unless it was absolutely neces-

Differing Views Given

The Secret Service Chief James J. Rowley, put a some what different interpretation of the facts. He told the Commission **sion** in personal testimony **that** it had never been the practice of the Secret Service to have an agent ride all the time on the rear step of the President's car. It depended on the circumstances.

As chairman of the Commission, Chief Justice Earl Warren sought to clarify the picture. kennedy did not give any gen-cial instructions to the agents never to ride on his car—it was only in specific circumstance where for one reason or another he did not want sthem the that particular dime. It a Mr. Rowley realing tha

President will tell the Secret Service what they can or cannot do."
"Sometimes," he went on, "it

might be as a political man or individual he might think this might not look good in a given might not look good in a given situation. But that does not mean per se that he doesn't want you there. And I don't think anyone with common sense interprets it as such. "I think there are certain things that you have to allow the man who is operating as a rollifician and not as head of

politician and not as head of state. I mean this makes a difference in your position."

It seemed clear from Mr.

Rowley's testimony that while no President would attemp to tell the Secret Service what to do, it was equally true that the Secret Service could not tell the President what to do for his own protection. In this he seemed to differ substantially from J. Edgar Hoover, director of the Federal Bureau of Investigation.

Mr. Hoover suggested a list of inhibitions on the President's freedom of action, including the following:

q"He must never ride in an open car.

q"Avoid publicizing routes of travel as long as possible. In Dallas the route was publicized at least 24 hours before, so

everybody knew where he would be driving."
¶The President should "use

a specially armored car with bullet-proof glass and have such cars readily available in locations frequently visited. The President had no armored car. But it it had been armored, I believe President Kennedy would be alive today." (The President now has an armored limousine.)

THe should "avoid setting a specific pattern of travel or other activity such as visiting the same church at the same time each Sunday."

The should, on public appearances, have "maximum feasible screening of persons in attendance including use of detection devices sensitive to the amount of metal required in a firearm or grenade."

The should "use a bullet-

proof shield in front of the en-tire rostrum in public appearances such as the swearing in ceremony at the Capitol on In-auguration Day, the Presiden-tial reviewing stand in front of the White House on the same day and on the rear of trains."

THe should also "keep to a minimum the President's movements in crowds, remain on the costrum after the public addesses rather than mingling with the sudiences."

with the audiences."

¶"In appearances at public sporting events such as football games, remain in one place rather than changing sides during the half-time ceremonies."

ing the half-time ceremonies.

Curh on Pickets Urged

In addition to banning picketing in front of the White House except on the other side of Pennsylvania Avenue, Mr. Hooves proposed tighter control of the sale of firearms by mail order houses and notification of the Secret Service of Presidential travel plans as far in advance as nossible

vance as possible.

Other recommendations by
Mr. Hoover were that the President limit his public appearances by using television whenever possible and that he "avoid walking in public except when sharily processory."

watering in public except when absolutely necessary."

Mr. Rowley appeared several times to be approaching discussion of greater caution by the President in the public appearances and bravels but each time his saked that his testimony he off the record.

The Secret Service chief ware

off the record.

The Secret Service chief was pressed closely by Chief Justice Warren about mine agents with last visited the Fort Worth rass Churthe night before the immediately. His investigation distinct the chief said, that the chief said, that the chief said the chief said that the chief said the chief said that the chief said the chi

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ill 3 or 4 o'clock in the morning.

Mr. Crowley answered: "Yes sir, but I don't believe they could have prevented the assessmation."

He acknowledged that the agents, including several others who had attended a "beat-nill" cafe for coffee had merited dismissal from the service by this violation of regulations.